# Mitigating Urban Youth Unemployment through Information Technology: Delala, the Work Connector



#### Vision

Flourishing and structurally-transitioned Ethiopia supported by an urban labor market

#### Mission

Increased efficiency of the labor market in Addis Ababa by providing decentralized access to a robust and expansive digital job-matching platform

## A Submission to the Geneva Challenge 2017

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#### ABSTRACT

Urban Ethiopia is plagued by frictional unemployment. The economic transition away from an agrarian base depends in part on an efficiently functioning urban labor market. However, currently existing but undiscovered matches between job seekers and open positions account for 20% of urban unemployment. This incredibly high level of frictional unemployment has spatial and informational components, driven by high transportation costs and low connectivity of internet. Through an online job-matching system, decentralized across the outskirts of the city through interactive touchscreen kiosks, our team proposes to provide better access to information and thus reduce search costs for potential candidates and employers. The real-time data generated from such a system can also inform investors and government toward more effective training, employment, and business-support policies.

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Before enrolling at SIPA, Zac spent almost a decade working in youth development and alternative education for vulnerable populations. Most recently, he taught in the NYC community college transition program CUNY Start and in a DYCD funded youth workforce development program in Washington Heights. Zac has built on this background at SIPA through eight months of academic credit earning M&E and strategy research work for Kiron Open Higher Education for refugees, and hopes to continue his transition from the classroom to policy research in the second year of his MPA studies.

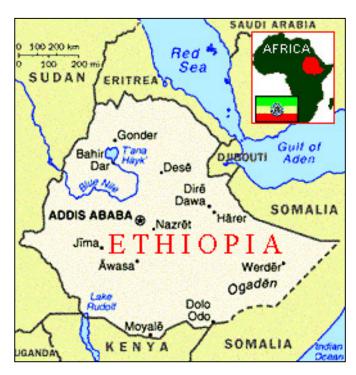
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## 1. Introduction: Ethiopia and Frictional Urban Unemployment

#### 1.1 Country Overview: Ethiopia

Ethiopia, with over 100 million people, is the most populous country in the region and second most populous on the continent. Ethiopia is still one of the world's poorest countries, with per capita income of US \$660 in 2016,<sup>1</sup> lower than regional average of US \$732.<sup>2</sup> But, Ethiopia has experienced an economic boom over the past decade, maintaining GDP growth of over 10% between 2004 and 2015.<sup>3</sup> The Ethiopian government through its Growth and Transformation Plan aspires to continue



this trend and move the economy from low income to lower-middle income status by 2025.

The increased activity in the agricultural and service sectors is responsible for the majority of recent growth. Agriculture alone currently employs 80.7% of people and contributes 48.6% of the GDP.<sup>4</sup> Public investment in infrastructure and private consumption dominated the demand-side of the economy. Economic growth and targeted development efforts have triggered strong poverty reduction outcomes in both rural and urban settings. Extreme poverty has dropped from 55.3% in 2000 to 33.5% in 2011. Nationally, unemployment in Ethiopia has averaged

<sup>&</sup>lt;sup>1</sup> World Bank. 2016. World Development Indicators 2016.

<sup>&</sup>lt;sup>2</sup> United Nations, Department of Economic and Social Affairs, Population Division (2017). World Population Prospects: The 2017 Revision. This figure calculated by authors: average of existing 2016 Atlas Method UN estimates for countries in UN Stat. East Africa Geographical sub-region, excluding Seychelles, high-income, Mauritius, upper-middle income, and Comoros, low income, as these small island states have economies vastly different than that of Ethiopia.

<sup>&</sup>lt;sup>3</sup> World Bank. 2016. World Development Indicators 2016.

<sup>&</sup>lt;sup>4</sup> Open Data for Africa. "Ethiopia Ägriculture Sheet." http://ethiopia.opendataforafrica.org/ewwocj/ethiopia-agriculture-sheet

around 5.5% since the 1990s<sup>5</sup>. Presently, important focus is on agricultural sector productivity and value chain efficiency, as echoed by an Ethiopian diplomat our team interviewed in May 2017. However, continued growth rests on the success of the structural transformation of the economy away from the agricultural base.

The future of Ethiopia is urban. Increasing population density and declining farm sizes compel individuals in rural Ethiopia to seek non-farm employment to obtain economic support to sustain life. Ethiopia's population growth is near primed for a demographic dividend, with 65% of people under 25 but a shrinking dependency ratio.<sup>6</sup> Economic transformation, the subsequent migration to urban areas, and expected fertility rates, will drive the tripling of the urban population - from 15.2 million in 2012 (16% of total population) to 42.3 million in 2037 (27% of total population).<sup>7</sup>

Structural transformation will bring urban challenges to the forefront of the national landscape. Urban-rural migrants experience increasing difficulty finding employment in urban area.<sup>8</sup> Present land acquisition policies and regulations, prevailing poverty, and lack of resources make this transition challenging.<sup>9</sup> Urban youth and the urban poor have not benefitted from Ethiopia's economic growth.<sup>10</sup> With the projected annual 3.8 percent continued urban population growth, a functioning urban labor market is essential to absorb excess labor as well as to facilitate the expansion of the non-agricultural sectors. Future urban success rests on building sustainable urban systems now.

<sup>&</sup>lt;sup>5</sup> World Bank. 2016. World Development Indicators 2016

<sup>&</sup>lt;sup>6</sup> Martins, P. (2014). Structural change in Ethiopia: an employment perspective, Policy Research Working Paper. World Bank Africa Region.

<sup>&</sup>lt;sup>7</sup> Urban population stats taken from Ethiopian Central Statistics Agency. Total population estimates taken from UN Medium Variant projections, World Population Prospects: The 2017 Revision. Also noted in Gebremariam, Eyob Balcha and Corbett, HannahAddressing the Urban Youth Employment Challenge in Ethiopia. Institute of Developmet Studies. IDS Policy Briefing Issue 138. February 2017. Pg. 1

<sup>&</sup>lt;sup>8</sup> Sosina Bezu, Stein Holden. Are Rural Youth in Ethiopia Abandoning Agriculture? World Development, Volume 64, 2014, Pages 259-272

<sup>&</sup>lt;sup>9</sup> Sosina Bezu, Stein Holden. Are Rural Youth in Ethiopia Abandoning Agriculture? World Development, Volume 64, 2014, Pages 259-272

<sup>&</sup>lt;sup>10</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014. Pg. 1

#### 1.2 Urban Unemployment

Ethiopia's urban labor market is highly inefficient. Urban unemployment in Ethiopia was 16.5% in the latest (2013) National Labor Force Survey,<sup>11</sup> and worst in Addis Ababa, which recorded of 24.2% unemployment.<sup>12</sup> It is the country's largest city,<sup>13</sup> boasts the proportion of formal jobs,<sup>14</sup> is a major arrival city for rural-urban migrants, and is one of the most rapidly growing cities in Africa.<sup>15</sup> Unemployment rates are high particularly among young and moderately educated population in the cities. Unemployment is exacerbated by high underemployment, reported at 23 percent and 29.4 percent for urban women and urban men, respectively.<sup>16</sup>

The most recent World Bank Economic Update for Ethiopia (2016) takes an in-depth look at the urban unemployment situation. The report demonstrates almost 20% of Addis Ababa unemployment is the result of frictional issues, and over 90% of unemployment in the Addis Ababa post-secondary educated subgroup<sup>17</sup> is caused by frictional issues (2016, 58).

Contributing factors for Addis Ababa's high level of frictional unemployment include: follow<sup>18</sup> –

- Employers indicate finding the right employee is time consuming
- Employers indicate that once hired, employees required training
- Transportation from the outskirts of the cities is expensive and time consuming<sup>19</sup>
- Job searches are predominantly conducted through visiting centrally located physical job boards where paper flyers are posted to advertise openings.
- Unemployed candidates waiting for a stable wage employment take temporary jobs, locking themselves out of waged employment opportunities.

<sup>&</sup>lt;sup>11</sup> Central Statistical Agency of Ethiopia, Ethiopia - National Labor Force Survey 2013, Central Statistical Agency -Ministry of Finance and Economic Development, 2014.

<sup>&</sup>lt;sup>12</sup> World Bank. 2016. "5th Ethiopia Economic Update : Why so Idle? - Wages and Employment in a Crowded Labor Market : Draft for Public Launch." 110730. The World Bank.

<sup>&</sup>lt;sup>13</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014. Pg. 1

<sup>&</sup>lt;sup>14</sup> Gebremariam, E. B. (2017). Addressing the Urban Youth Employment Challenge in Ethiopia. Institute of Developmet Studies. IDS Policy Briefing Issue 138.

<sup>&</sup>lt;sup>15</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014.

<sup>&</sup>lt;sup>16</sup> Denu et al. (2007). Characteristics and determinants of youth unemployment, underemployment and inadequate employment in Ethiopia. Retrieved on July 29, 2017 from http://www.ilo.org/wcmsp5/groups/public/---ed\_emp/--- emp\_elm/documents/publication/wcms\_114148.pdf

<sup>&</sup>lt;sup>17</sup> The 90% of unemployment among Addis Ababa post-secondary educated subgroup caused by frictional and not structural issues accounts for 30% of labor force and 11% of total unemployment., according to the 2016 World Bank Economic Update.

<sup>&</sup>lt;sup>18</sup> Abebe et al, Job Fairs: Matching firms and workers in a field experiment in Ethipia, 2017, p1

<sup>&</sup>lt;sup>19</sup> Julia Austin, AFKinsider, 8 most expensive African cities for public transportation,

http://afkinsider.com/129993/8-expensive-african-cities-public-transportation/4/. "In Addis Ababa, a monthly bus pass costs between \$10 and \$25. With the average monthly disposable income at \$226, that means some commuters spend nearly 10 percent of their disposable income on transportation"

- Informational problems prevent young people from finding out what work suits them, including having unrealistic expectations about what kind of work they could reasonably do
- Training programs, in particular, have been found to have low returns in developing countries.
- A portion of lower skilled jobs are taken by high skilled workers while they wait for a better opportunity, also known as 'queueing'.<sup>20</sup>

As a solution to these problems, our team proposes increasing access to better information through an online job-matching system, decentralized and located across the outskirts of cities in publically accessible areas, in the form of user friendly touch-screen systems, also called "kiosks." The intervention will reduce the drivers of frictional unemployment: search costs and market misperceptions of potential candidates and employers.

#### **1.3 Sources of Frictional Unemployment**

Frictional unemployment is a result of the time it takes for potentially matched employers and job seekers to find one another. Information generally takes time to communicate, but in Addis Ababa, sufficient and systematic labor market information flows incredibly slowly and does not reach many people.<sup>21</sup> The labor market is analogue, not digital, with 50% of all unemployed relying on centrally located physical job boards and newspapers. The boards are the most common method of job search.<sup>22</sup> Due to employers being swamped with applications and not having a system to selectively exclude unqualified applicants, they rely on hiring through networks and referrals instead publicly posting job openings.<sup>23</sup>

The nature of analogue communication itself slows down the flow of information that matches open positions to qualified candidates, and analogue communication slows more across greater distance. The flow of information is further limited by the costs of analogue job search, which likewise increase with distance and are heightened by poverty. Moreover, analogue communication across distance limits the amount information that reaches each actor in the

<sup>&</sup>lt;sup>20</sup> World Bank. (2016). 5th Ethiopia economic update : why so idle? - wages and employment in a crowded labor market : draft for public launch (No. 110730)

<sup>&</sup>lt;sup>21</sup> Gebremariam, Eyob Balcha and Corbett, Hannah. Addressing the Urban Youth Employment Challenge in Ethiopia. Institute of Developmet Studies. IDS Policy Briefing Issue 138. February 2017

<sup>&</sup>lt;sup>22</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014. Pg. 19 <sup>23</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June

<sup>2014.</sup> Pg., 20

market. The interplay between space and information drives frictional unemployment to an inefficient level.

#### **1.4 Spatial Factors of Frictional Unemployment**

Job searches cost money and time, increasingly so across larger distances. With the centrally-located, paper based job boards in Addis, both time and money costs increase for those job seekers who live further toward the peri-urban outskirts of the city,<sup>24</sup> which can "span for up to 10 km in any direction from the city center."<sup>25</sup> Travel around the city is expensive, and is the largest individual cost of the job search, usually amounting to 25 percent of the weekly expenditure.<sup>26</sup> Low wages further decrease capacity to afford job market costs.<sup>27</sup>

Traditionally, the literature treats the costs of job search as separate from a job-seeker's typical living expenditures. Anyone who grew up poor could tell you different. Franklin emphasizes this academically novel idea that a severe cash-constraint makes it impossible to separate the utility from consumption and loss of utility due to job search.<sup>28</sup> Generally speaking, cash-constrained job seekers' expenditures to find work directly impact their regular consumption patterns. Many job seekers in Addis Ababa have so little money in comparison to the high search costs, that they must take breaks from the search for formal employment to regenerate savings through temporary or informal employment.<sup>29</sup>

<sup>&</sup>lt;sup>24</sup> As noted by Franklin, this finding is in line with a low-income country application of the spatial mismatch hypothesis. The hypothesis was formulated in a high-income country urban context, but the rise of urban centers and mega-cities throughout the low and medium income world calls for additional research on its application in these spaces.
<sup>25</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June

<sup>&</sup>lt;sup>25</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014. Pg. 9

<sup>&</sup>lt;sup>26</sup> Gebremariam, Eyob Balcha and Corbett, Hannah. "Addressing the Urban Youth Employment Challenge in Ethiopia." Institute of Developmet Studies. IDS Policy Briefing Issue 138. February 2017. Pg. 2

<sup>&</sup>lt;sup>27</sup> Abebe, G., Caria, S., Fafchamps, M., Falco, P., Franklin, S., & Quinn, S. (2016). *Curse of Anonymity or Tyranny of Distance? The Impacts of Job-Search Support in Urban Ethiopia* (No. w22409). National Bureau of Economic Research.

<sup>&</sup>lt;sup>28</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014. Pg. 9

<sup>&</sup>lt;sup>29</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014.

#### **1.5 Informational Factors of Frictional Unemployment**

The relatively large amounts of money and time spent on job searches are less efficiently used when job seekers and employers don't have enough current information. The flow of information is also slowed by non-travel costs. Newspapers, which compile job market information, are costly to rent or buy.<sup>30</sup> Once a job-seeker finds an opening, he is often charged a fee to fill out an application, and privately run labor brokers charge money to connect job seekers with vacancies.<sup>31</sup> Information slowdowns also create misperceptions of both the labor supply and demand. These misperceptions are additional causes of information-based frictional unemployment.

Job seekers may have inaccurate perceptions of the job market, leading to overreaching aspirations and unrealistic reservation wages. Abebe et al. show that this is especially true for low-skilled workers. Employers can also be misinformed. Lacking exposure to the entire candidate pool, employers often can have unrealistic expectations of entry-level workers, further increasing frictional unemployment.<sup>32</sup>

Job seekers also contribute to employers' misperceptions of the labor pool. Frictional unemployment is increased by the inability of job-seekers to effectively communicate their skill sets.<sup>33</sup> Low-income country labor markets often see the introduction of new job-types, an influx of young workers, and job seeker movement from agricultural or informal sector to the formal urban wage market. Success in such transitions between livelihoods rests on transferable skills. Job seekers who cannot demonstrate their skill sets are often subjected to rejection by employers even though they are in reality good matches for the position.

Moreover, when job seekers cannot effectively communicate qualifications based on nontraditional labor experience, the market inaccurately prices skills.<sup>34</sup> Positions, open or filled, are allocated higher than optimal salaries, inefficiently reducing labor demand in the face of an invisible supply that would otherwise drive down the wages of skilled workers.

<sup>&</sup>lt;sup>30</sup> ibis

<sup>&</sup>lt;sup>31</sup> ibis

 <sup>&</sup>lt;sup>32</sup> Abebe, G., Caria, S., Fafchamps, M., Falco, P., Franklin, S., Quinn, S., & Shilpi, F. (2017). Job Fairs: Matching Firms and Workers in a Field Experiment in Ethiopia. CSAE Working Paper.
 <sup>33</sup> ibis

<sup>&</sup>lt;sup>34</sup> Abebe, G., Caria, S., Fafchamps, M., Falco, P., Franklin, S., Quinn, S., & Shilpi, F. (2017). Job Fairs: Matching Firms and Workers in a Field Experiment in Ethiopia. CSAE Working Paper.

#### **1.6 Labor Supply Impacts**

Both spatial and informational frictions impact the labor supply. Spatial friction constrains job search intensity, and informational friction lowers job search effectiveness.

Spatial friction diminishes labor supply by lowering the intensity of a job search in three ways: first, through reducing jobs applied to per day of searching; second, through disrupting the continuity of search periods as job seekers take cash-constraint motivated pauses to build savings back up;<sup>35</sup> and third, through shortening the duration of job searches as job hunters facing insurmountable costs resign themselves to unemployment or temporary informal employment.

Friction caused by lack of information reduces the effectiveness of job seekers efforts. The less market knowledge job seekers have, the worse they are at finding jobs that are good matches. This effectiveness can be measured as a ratio of results (e.g., interviews or hire offers) to number of applications submitted. Abebe et al. show that providing labor market information to job seekers increases the effectiveness of job-seekers' subsequent searches.<sup>36</sup>

#### **1.7 Labor Demand Impacts**

Employers are hurt by the spatial friction as they incur the money and time costs necessary to physically post their openings on the central job boards. Additionally, the cost based spatial effects on the supply side of the market shrink the pool of applicants, consequently limiting the number of quality matches within the pool.

As a result of spatial and informational frictions, employers spend more time and energy publicizing openings and trying to identify ideal candidates from a smaller and relatively less well-matched pool of applications. Horton and Pallais have, in an online labor market context, demonstrated that algorithmic matching and increasing information about applications lead to more and better matches, overcoming some of the informational friction.<sup>37</sup>

<sup>&</sup>lt;sup>35</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014.

<sup>&</sup>lt;sup>36</sup> Abebe, G., Caria, S., Fafchamps, M., Falco, P., Franklin, S., Quinn, S., & Shilpi, F. (2017). Job Fairs: Matching Firms and Workers in a Field Experiment in Ethiopia. CSAE Working Paper.

<sup>&</sup>lt;sup>37</sup> Pallais, A. (2014). Inefficient Hiring in Entry-Level Labor Markets. American Economic Review, 104(11), 3565– 3599; Horton, J. J. (2016). The Effects of Algorithmic Labor Market Recommendations: Evidence from a Field Experiment. Journal of Labor Economics, 35(2), 345–385.

Figure 1 below demonstrates key contributing factors that cause frictional unemployment in Addis Ababa.

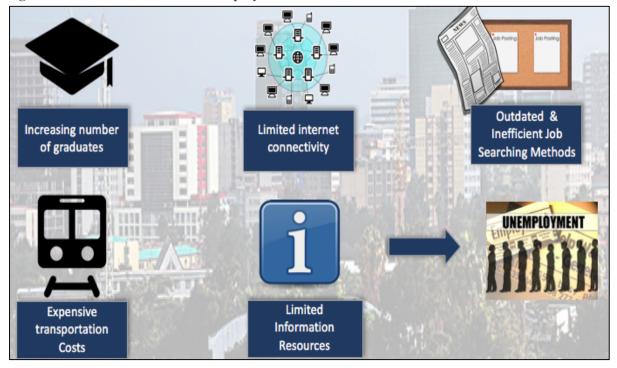


Figure 1: Causes of Frictional Unemployment in Addis Ababa

#### **2.1 Target Demographics**

Demographic shifts and urban-rural migration intersect to create a target population which faces significant challenges to finding employment. Youth, urban-rural migrants and the children of urban-rural migrants live in the city outskirts and acutely lack information and networks for acquiring appropriate skills. They encounter limited opportunities for entry-level work that is in their desired career path, lack experience and credentials for upward mobility, and lack of work-relevant skills.<sup>38</sup> These challenges cause under-investment in job search, resulting in longer periods of unemployment or inferior matches on the job market.<sup>39</sup>

Increased access to higher education without innovative tools to facilitate skills training, professional development, and job search has led to a rapidly growing number of unemployed poor and graduates. In the past decade, the costs to attain higher education lowered,<sup>40</sup> and the amount of college-educated youth increased by over 20 percent between 1999 to 2011.<sup>41</sup> The rapid expansion of higher education increased the number of graduates from 5,693 in 1991 to 78,144 in 2012, allowing for more than 70,000 graduates to enter a very competitive labor market each year.<sup>42</sup>

Once a guarantor into the middle class, a college degree now leads to unemployment. Not only is the rate of unemployment higher for youth with some kind of post-secondary education between the ages of 20 to 24,<sup>43</sup> but also for literate persons than that for illiterate persons by 3 percent.<sup>44</sup> The unemployment rate for adult youth<sup>45</sup> is the highest for people between ages 20 to 24 and the second highest is for youth between 25 and 29 years old—in general, youth have the

<sup>&</sup>lt;sup>38</sup> Youth Unemployment Challenge and Solutions: What Business Can Do Now. Manpower Group. 2012.

<sup>&</sup>lt;sup>39</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014. Pg., 2

<sup>&</sup>lt;sup>40</sup> Youth Unemployment Challenge and Solutions: What Business Can Do Now. Manpower Group. 2012. <sup>41</sup> ibis

<sup>&</sup>lt;sup>42</sup> Job Search and Graduate Employment in Ethiopia: Implications for Program Improvement Authors: Aklilu Amsalu and Teshome Neatibeb. Addis Ababa University

<sup>&</sup>lt;sup>43</sup> Franklin, Simon. Job Search, Transport Costs and Youth Unemployment Evidence from Urban Ethiopia. June 2014. Pg. 19

<sup>&</sup>lt;sup>44</sup> Kibret, Fitsum. Unemployent and Labor Market in urban cities: trends and current continue

Center for Environment and Development, Addis Ababa University .2014

<sup>&</sup>lt;sup>45</sup> Youth (15-34) and our assessment excludes ages 15-19.

highest unemployment rate among all working age groups.<sup>46</sup> Females have the highest unemployment rate amongst all adult youth age groups by 6 to 24 percent.<sup>47</sup>

	Characteristics		ocus Neighborhoods in Addis Ababa Outskirts	C	City Centers in Addis Ababa
•	Youth between 20-34 years of age	•	Jomo	٠	Mexico Square
•	Completed Secondary and	•	Akiki/Kaliti	٠	Bole
	Postsecondary Education	•	Dukom	٠	Kazanchis
•	Lower Socio-economic	•	Debrezeit	•	Mexico
•	Minorities (females)	•	Alem Gena	•	Arat Kilo
•	Limited Internet Connection	•	Alem Tena	٠	Meskel Adebabai
•	Reside in City Outskirts				

Table 1:	Project	Target	Population	Summary

For the poor, connection to the labor market is hindered by lack of internet connectivity. Ethiopia's current internet penetration is only at 3.7 percent and only 11.1 percent of the population use internet.<sup>48</sup> Most people rely on their phones and internet cafes to access slow and unreliable internet. This hinders the ability of people to effectively utilize the few online job searching platforms operating in Ethiopia. Universities and other higher education/vocational schools do not have career centers; job fairs are scarce and poorly advertised.

When the distribution of information about job vacancies or resources to make candidates more competitive is not accessible to financially constrained and vulnerable youth, then economic growth will mainly benefit the advantageous, which hinders sustainable development and promotes urban inequality.

#### 2.2 Pilot in Addis Ababa: Market Size

As per the latest World Bank data, about 49% of Ethiopian population account for its labor force. While in rural regions, agriculture and self-employment dominate, in urban regions

<sup>&</sup>lt;sup>46</sup> Central Statistical Agency of Ethiopia, Ethiopia - National Labor Force Survey 2013, Central Statistical Agency -Ministry of Finance and Economic Development, 2014.

<sup>&</sup>lt;sup>47</sup> ibis

<sup>&</sup>lt;sup>48</sup> http://www.internetworldstats.com/africa.htm#et

service and manufacturing sectors play a significant role in the job sector. Applying the national labor force to population ratio to the capital's total population, we estimate the Addis Ababa labor force at 2.2 million. Within that economically active population, unemployed and underemployed population account for about 1.2 million<sup>49</sup> which is approximately 26% of the total Addis Ababa population. Counting on strategic locations of the kiosk, and proper outreach for this intervention, if 30% of potential target population utilizes the kiosk for job seeking purposes, it translates into approximately 364,104 people using the kiosk. As the population in Addis Ababa increases, more demand for non-farming employment arises, and greater use of the kiosk is anticipated.

#### 2.3 Job Search Methodology

Figure 2 and figure 3 below represent job search methods implemented by Addis Ababa urban population<sup>50</sup> and recent university graduates, as per a study by Addis Ababa University.<sup>51</sup> The team that surveyed recent graduates discovered that over 90 percent of surveyed participants did not begin job searching before graduation while 36 percent did not look for a job after graduation.52

<sup>&</sup>lt;sup>49</sup> These estimates are derived using 2013 National Labor Survey and World Bank Data. Target population comprises of unemployed and underemployed population of Addis Ababa; the latter is calculated based on people reporting mismatched profession and dissatisfaction because of low payment.

<sup>&</sup>lt;sup>50</sup> Central Statistical Agency of Ethiopia. Ethiopia - National Labour Force Survey 2013. Centeral Statistical Agency - Ministry of Finance and Economic Development, 2014.

<sup>&</sup>lt;sup>51</sup> Job Search and Graduate Employment in Ethiopia: Implications for Program Improvement Authors: Aklilu Amsalu and Teshome Neatibeb. Addis Ababa University <sup>52</sup> ibis

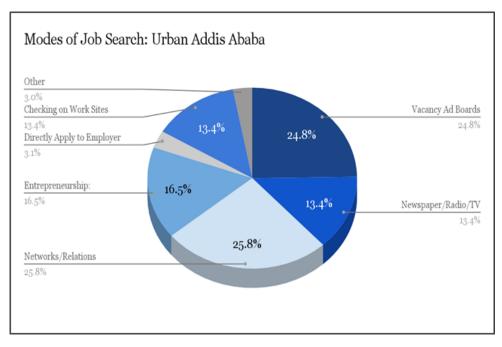
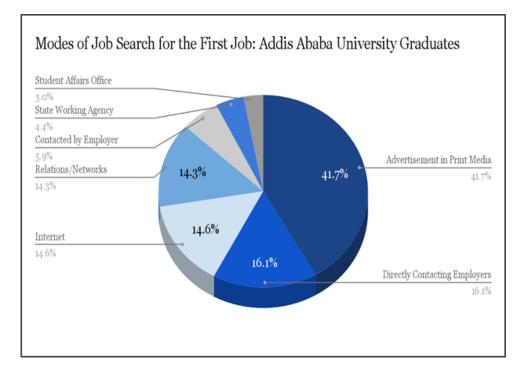


Figure 2: Use of Means of Job Search in Addis Ababa



#### Figure 3: Use of Means of Job Search by Recent Graduates in Addis Ababa

#### 3.1 Introduction: Using Technology to Solve Frictional Unemployment

Encouraging information projects to provide career and labor market information for young job seekers would be a substantial contribution in alleviating the high costs of job search and frictional unemployment. Using information and communications technologies (ICT) to do so is one of the key recommendations in the recent World Bank Ethiopia Economic Update.<sup>53</sup> Adopted technology should take into account the factors behind frictional unemployment from both the demand and supply side. It should provide youth with more transparent access to labor market information while maximizing the recruitment reach of employers.<sup>54</sup> According to policy recommendations on this specific issue, it is widely stressed that there should be more incentivizing and focus on the private sector to develop accessible technology to facilitate and simplify matching.

Our team proposes increasing access to better information through a non-internet requiring job-matching system that is decentralized across the outskirts of cities in the form of publicly accessible, user friendly touch-screen systems -"kiosks." This system is called *Delala* (Amharic word for broker) *Sera Agagnign* (Amharic phrase for Job Connector) since the kiosk would be used as a machine broker to connect employees and employers with each other. Furthermore, it would also be available as an online platform and app to increase its accessibility; thus, reducing search costs and market misperceptions of potential candidates and employers.

Within the first 10 years, this intervention would drastically reduce an equivalent of 20% of the current Addis Ababa's unemployment attributable to frictional causes. The intervention would also generate data on labor supply and demand which is currently not available. Such data would be essential to find solutions to Ethiopia's structural unemployment.<sup>55</sup>

<sup>&</sup>lt;sup>53</sup> World Bank. (2016). 5th Ethiopia economic update : why so idle? - wages and employment in a crowded labor market : draft for public launch (No. 110730)

<sup>&</sup>lt;sup>54</sup> Youth Unemployment Challenge and Solutions: What Business Can Do Now. Manpower Group. 2012.

<sup>&</sup>lt;sup>55</sup> World Bank. (2016). 5th Ethiopia economic update : why so idle? - wages and employment in a crowded labor market : draft for public launch (No. 110730)

#### 3.2 The Nature of Service

*Delala* is an online software that matches candidates to jobs based on factors such as industry and role experience, hard and soft skills, geographic proximity, and more. The matching algorithm makes the screening process much easier for recruiters and other hiring authorities, and makes the job search process much easier for workers. Customization of the algorithmically produced results is available to both job seekers and employers. Job seekers will need to create a personal account scanning their national ID or typing their personal information. The service will include the following functionalities:

- a) Resume Builder: Suggests a list of soft and hard skills based on education, years of experience in a certain role and/or industry, and general aptitudes. The final output is a Digital Resume, suited to comply with the highest standards. To complement the applicant's basic input, the Resume Builder offers an interactive feedback mechanism to signal and affirm the applicant's qualities and aptitudes and to prepare him/her for a future interview.
- b) Job Postings Database: The database will be fed from the following sources of information:
  - Web application that enables businesses to upload job opportunities in real time.
  - Ground-research to obtain job opportunities mainly from micro-businesses which can't access the web application
  - Search engine that retrieves information from the web
- c) Job-matching algorithm:

<u>For the job applicant</u>: Proposes a filtered list of the best suited job opportunities for the applicant, as the result of the following screening process:

- Optional filters selected by the applicant, such as location, working hours, industry, role
- Backend filters by applicants' professional experience and skills retrieved from the Digital Resume
- Available job offers from Job Postings Database

The user is able to modify the filters proposed by the algorithm.

<u>For the recruiting company</u>: The list of best suited job opportunities for job applicants provides displays only positions the applicant may be qualified for and thus provides an initial layer of applicant screening. For a premium fee, the companies posting the job opportunities can set additional screening criteria such as location, years of industry/role experience, proficiency in specific informatics, etc. for the incoming job applications. The search engine will filter all the applications and will propose a list of the best suited candidates for each job. Employers can choose whether visibility of job postings is limited to the customized group of candidates.

- d) Direct application system: Secure system that allows users to apply to positions by sending their standardized Digital Resume to employer recruiters and to complete the next steps of the recruiting process.
- e) Education & Training: Tools to prepare the applicant for recruiting and career advancement.
  - Career path builder: Presents information about career paths and training opportunities, customized to each applicant, to develop the skills that are most valued by the market.
  - Recruiting preparation: Information about workshops on job search, personal brand, and interview preparation. Short videos and flyers with recruiting tips.
  - Information about fellowships and scholarships
- f) Accessibility:: Touch screen interactive kiosks will be placed in strategic locations (such as supermarkets, train stations, etc.) to promote and facilitate the use of the online job-matching service in neighborhoods around Addis Ababa with a high concentration of the target population. They will thus serve low-income populations that do not have high levels of internet usage.

These kiosks will have following supporting features -

- Audio for the less literate, less digitally literate
- Explanatory video for user guidelines
- A closed Wi-Fi transmission network

Client account managers will be responsible for following up with employers to collect numbers as per data-sharing clauses in the terms of service, which will be highlighted in new employer client onboarding.

#### 3.3 Integration of Institutions and Stakeholders

Building partnerships with international, national, and local institutions, organizations, and businesses will strengthen *Delala*'s effectiveness in both the planning and implementation phases. It is important for Ethiopian ministries on youth, urban development, education, and

economic development to further expand on cooperation with private firms to "formulate policy strategies that correspond to the different drivers of urbanizations and the associated challenges"<sup>56</sup> through innovative technology. The following figure summarizes the different partnerships and how it would contribute to *Delala*'s efficiency in mitigating urban unemployment.

Institutional Entity	Name	Potential Contribution
Government	Ministry of Labour and Social	Data collection on employment agencies, and
Institutions	Affairs	other employment trainings in Addis Ababa
	Ministry of Youth and Sport	Outreach to urban youth, campaigning,
		information collection, advertisement of
		kiosk
	Ministry of Science and Technology	Research, data analysis, IT support
	Ministry of Foreign Affairs	administration & investment regulation
	Ministry of Finance & Economic	Funding, Financial Planning, Budget
	Development	allocation
Private	Top online job portals such as	Resource sharing on employers and
Businesses and	Ethiojobs, Eyega, Employ Ethiopia,	opportunities
Organizations	Qefira Jobs, Jumia Jobs	
	The Society of Human Resource	sharing information & research resources on
	Management in Ethiopia (SHRME)	advocacy, job fairs, & trainings to put in
		kiosks
	Universities' Department of Student	Research, data collection and analysis
	Affairs	
International	Multilateral organizations like World	Funding, support in project appraisal and
Institutions	Bank, United Nations	scaling-up
	Foundations such as Bill and	Funding, support in upscaling of the project
	Malinda Gates Foundation	

#### **Table 1: Potential Partners and Contribution**

<sup>&</sup>lt;sup>56</sup> Gebremariam, Eyob Balcha and Corbett, Hannah. "Addressing the Urban Youth Employment Challenge in Ethiopia." Institute of Developmet Studies. IDS Policy Briefing Issue 138. February 2017.

#### 3.4 Design and Interface of the Kiosk



#### Figure 4: The Kiosk

The Kiosk will consist of a touch-screen computer placed inside a security podium. At first the user will see the logo of the company, a button to start a tutorial video and a button to start the registration and/or log-in processes. The computer will speak to the user unless she decides to mute it, using the mute button as seen below in Figure 5.



Figure 5: Kiosk Design and Interface – Welcome Screen

The user will be able to **create a profile** and **log-in** by scanning her ID or by typing her personal information. If the user already has an account, she can log-in directly by using the link on the top of the screen. On this screen the user will also see advertisements from sponsoring companies, as shown below in Figure 6.

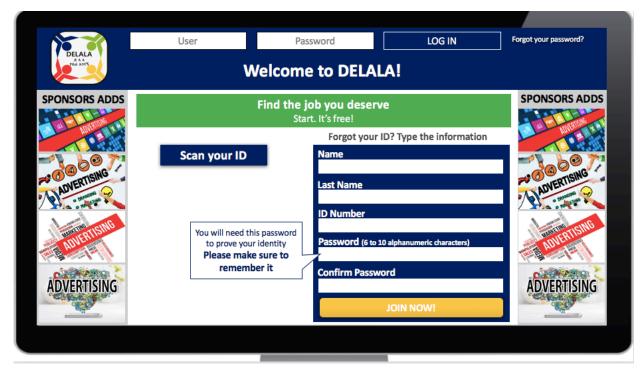


Figure 6: Kiosk Design and Interface - Sign up/Sign in Screen

Next, the user will be prompted to a **Home screen** where she will find the links to all the functionalities of the service and a summary of her activities and job-market information (figure 5). In order to use the "Job Finder", "Send Applications" and "Education and Training" tools, the user is required to build her digital resume.

The **Home Screen** shows the four tools available to job seekers. The final three tools are faded-out in Figure 7 to demonstrate that these tools are not accessible until a resume is built. This contingency enables *Delala* to provide an initial base level of candidate screening to all employer clients. Job seekers are only shown postings which are algorithmically determined to be feasible matches, based on the information input into the resume builder.

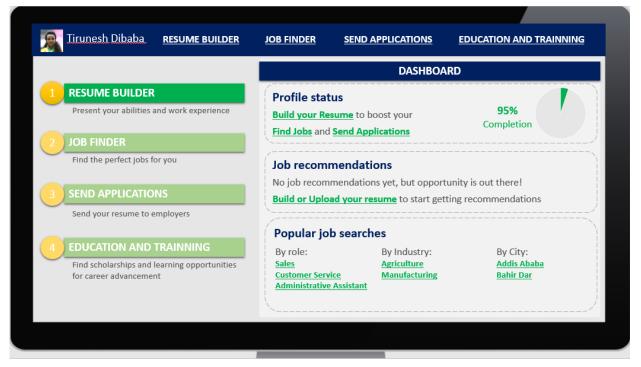


Figure 7: Kiosk Design and Interface – Individual's Home Screen

The **Resume Builder** tool (Figure 8) standardizes the content and format of the user's contact information, education, professional experience and other skills (which are suggested by the application and can also be added by the user). The final output is a Digital Resume, which can also be printed. The Digital Resume will be the main source of information for the filtering algorithm of the job-search engine used by applicants and posting companies.

	HOME	JOB FINDER	SEND APPLICATIONS	EDUCATION AND TRAINNING
Contact information	E-mail	Phone		
Work Experience:	Use button to add jobs 🛛 🔒			Terst Name Last Name Steat Address, Cip, Sate Zip Cole tone Phene Number Cell (201 Phone Number Email Address
Company Name: Industry:			bread overveive of your professional knowledge that you can offer a post you've the partner for far the job. High Fights • Ease 6-8 skills	e sets the tone for the root of your resume. It is intended to provide a background. It should emphasize that dolls, experience and that employer. Try to focue on a single main idea that shows sky . Don't use punctuation
Role: Start date: End date:			Capation from word only     Can about preasures     Write in present time     Experience     Kylon Enterprises     Priority Manager     Cheage, IL     Describe your preposabilities	Den't points too mach detail     Coost didly most diversant to employen:     Use the same number of didly in each enhance.     Jamany 2019 to September 2013     and the accomplicationsm your accined address and the same of the same of the same of the same same of the same same same same same same same sam
Studies:	Use button to add studies 🔒		<ul> <li>Use bullist points rather than the as specific as possible, an achievements.</li> </ul>	to note the operation to the pleasant but it appends the complete summers, and don't and with a prevent d use numbers to showcase and highlight your attributes and nological order, beginning with the most recent.
Institution Name:			Concept Systems Interne Springefield, IL include all poles referent to if and internologie.	Jute 2009 to Docember 2009 e opportunity you're applying for, including volunteer positions
Degree: Concentration:			Education University of Hilania Bachelor of Science Marketing Springfield, II. Additional Information + Use action votes like "unsure"	2009
Start date: End date:			can use or modify to suit you	e Our Texell'anne" can sugara industry-oposite examples that you anded Byon knew eventement that an unrelated to the position you're exet section or consider beaving it out complicitly
Other Skills:	Please confirm & add yours skil	ls		

Figure 8: Kiosk Design and Interface – Resume Builder

The **Job Finder** tool (Figure 9) pulls information from the Digital Resume to screen the best-fitting job opportunities for the user. Additionally, the suggested screening filters, such as Industries, Roles, Locations, etc., can be modified by the user. The search engine will present all the job postings that match the user's screening filters, categorizing them by role. The user can save the job postings for a later application or send her application directly.

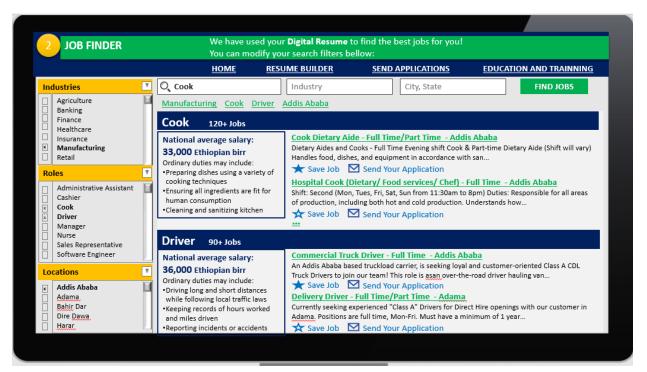


Figure 9: Kiosk Design and Interface – Job Finder

Employers will be able to access a second level of customizable screening, by paying a premium fee, the job-posting companies will be able to set screening criteria to receive only the applications that comply with their customized minimum requirements, such as years of professional experience in a certain role/industry, informatics proficiency, etc.

The **Send Applications** tool presents all the saved job-postings and the applications that have been sent. It presents the stage of the application process and next steps, the expiration date, and a link to search for similar jobs.

SEND APPLICATIONS	Contact en	nplovers and apr	olv for a iob	1	
	HOME	RESUME BU		JOB FINDER	EDUCATION AND TRAINNING
Cook Dietary Aide Full Time/Part Time - Addis Ababa				ercial Truck Driv	er
Saved: 07/15/2017	Expire	es: 07/25/2017	Saved: 07	/15/2017	Expires: 07/21/2017
Cook Dietary Aide Full Time/Part Time - Addis Ababa				* 5	aved
<b></b>					
Next Step: Aj	oply			Next Ste	o: Interview
See Similar Jo	bs			See Sim	ilar Jobs

Figure 10: Kiosk Design and Interface – Send Application

The **Education and Training** tool presents links separated in two main categories Resume & Interview which focusses on the recruiting process, and Education which focuses on career advancement and education opportunities.

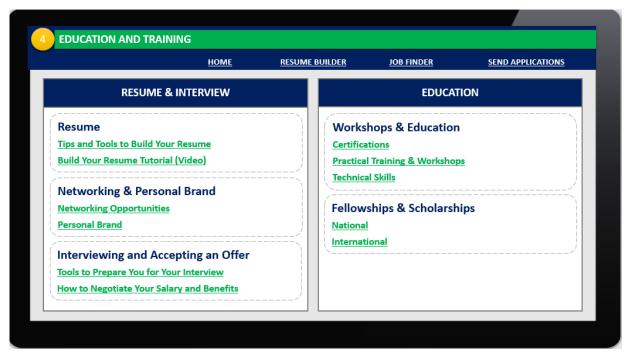


Figure 11: Kiosk Design and Interface – Education and Training

## 4. Project Implementation

#### **4.1 Project Structure**

The launch of the job-matching system and installation of the Kiosks will take place in three phases as described below. The goal is to have completed the city-wide scale up within 16 months of beginning of the project.

The detailed project implementation plan is presented in Table 3.

- a) Design Phase: The design phase, lasting the first 8 months, will lay the groundwork for quick scale up with two main goals of effective product design and partnership building. Firstly, the team will have three units prototyped and will conduct focus groups with representative samples from the target groups of job-seekers and employers. Focus groups will enhance usability of the product for the target group. The prototypes will also be used in presentations to Ethiopian government ministries, employers' associations, and individual companies. The connector between design and pilot phase will be the first push to secure subscriptions from local hiring firms over the four months preceding the pilot launch.
- b) Pilot Phase: The pilot phase will run for the remainder of the first year of the project. During this time, the online job matching platform will be launched and 10 prototypes will be installed in the Jomo, Kaliti and Mexico neighborhoods. The Jomo and Kaliti neighborhoods are residential, and Mexico is a hub through which much transit around the city occurs. The focus on these few neighborhoods is to get feedback on the public relations visibility, and market penetrations mechanisms including word of mouth. These four months of pilot phase will be dedicated to improve the project implementation and service delivery plans. The link between pilot and scale up will be the second push for subscriptions to the product made by local hiring firms.
- c) Scale-up Phase: The second year of the project is dedicated to the two stages of city-wide scale up, with the first stage of kiosk installation supplementing the pilot in Jomo, Kaliti and Mexico, and the second stage of extending service into the remainder of the target neighborhoods. Once feedbacks are received in the pilot phase, the scale-up phase will incorporate newly gained insights to roll out a sustainable model for continued business development on the labor demand side.

#### Table 2: Gantt-Rasci Chart

					IN MONTHS- STARTING Jan 2018																								
No	Activity	Location	Responsible	Support	0	1	2	3	4	5	e	5 7	7 8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24
	DESIGN PHASE					_																							
	Project Initial Design	NYC	Team																										
	ž ž																												
	Pitch to investors for initial funds																												
2	approval	Geneva	Jorge	Camila																									
	Network with Ethiopian Government,																												
3	pitch project on municipal and	NYC	Hermila	Zac																									
4	Tender and select software developer	NYC																											
5	Develop the software	NYC	Camila	Mansi																									
6	Build the first three prototypes	NYC	Mansi	Zac																									
7	Travel to Ethiopia for a year	AAB	Team																										
8	Conduct focus groups in first three																												
9	Pitch to the Ministry of Labor	AAB	Hermila	Team																									
																													1
10	Pitch to local hiring companies	AAB	Hermila	Team																									
	Sign a business agreements with																												
	partners	AAB	Team																										
	Marketing/ Launching Campaign	AAB	Mansi	Jorge																									
	Data gathering from Ethipian	AAB																											
	Try prototype in Ethiopia and																												
	improve weakness	AAB																											
	Tender and select hardware suppliers																												
	(pcs and metal structures)	AAB																											
	First subscription push to contract																												
	firms looking to hire	AAB																											
	PILOT PHASE																												
	Assemble the 10 prototypes	AAB	Camila	Mansi																									
	Tender and adjudicate contract to																												
	insurance company for 111 units in a																												
	rolling basis	AAB	Jorge																										
	Launch the pilot stage (10 kisok units	ААВ	Jorge	Zac																									<u> </u>
	Second push for service subscriptions																												
	of hiring firms																												<u> </u>
	Analyze the launch and feedback the																												
	model	AAB	Team																										<u> </u>
	Work with software and hardware																												
	companies to incorporate feedback	AAB	Zac	Jorge																									
	Improve the service delviery model	NYC	Team																_	_								_	<u> </u>
	CITY-WIDE SCALEUP																												
																													1
	Launch the second stage (50 units)	ААВ	Team								-																		
25	Feedback the experience		Team							-	-			-															<u> </u>
																													1
		ААВ	_																										1
	Launch the 3rd stage (50 units)		Team				-			-	-																	_	
	Continous feedback										-																		
28	Implementation of sustainable model																												

#### 4.2 Project Finance

Table 3 below provides a summary of the project finance projections. These financial projections contemplate both potential sources of income and expenses. The numbers selected have been based on estimations (aee Appendix A) to help us simulate future costs and expenses. This hypothetical exercise indicates profit of US\$5.8mm, and a payback in the second year. That means this social venture will not only tackle unemployment but at the same time generate a considerable amount of income. Appendix B presents the entire cash flow.

	Description	Unit Price (US\$)	Quantity	Total (US\$)
INC	COME	(05\$)		(05\$)
1	Grants	3	20,000	60,000
2	Subscription Premium Service- Annual fee	5	88,000	440,000
3	Private Companies sponsorships	5	5,000	25,000
4	Premium service for employees	50	36,410	1,820,519
5	Charge per job post (average)	100.0	50,000	5,000,000
6	Advertising	2,000.0	5	10,000
7	Computer Usage Rate for users	0.3	500,000	125,000
8	Net Resume Printing fees	0.3	200,000	50,000
EXI	PENSES			
1	Develop the software	40,000	1	(40,000)
2	Build the first three prototypes	3,000	1	(3,000)
3	Travel to Ethiopia for a year	25,000	1	(25,000)
4	Marketing/ Launching Campaign	10,000	1	(10,000)
5	Data gathering from Ethiopian companies	5,000	1	(5,000)
6	Assemble the 10 prototypes	2,700	10	(27,000)
7	Tender and adjudicate contract to insurance company for 111 units in a rolling basis	100	111	(11,100)
8	Launch the pilot stage (10 kisok units and online job matching platform)	200	1	(200)
9	Improve the service delviery model	5,000	1	(5,000)
10	Launch the second stage (50 units)	2,700	50	(135,000)
11	Launch the 3rd stage (50 units)	2,700	50	(135,000)
12	Salaries - 5 team member	120,000	5	(600,000)
13	Bonuses	250,000	2	(500,000)
14	Printing paper	5,000	1	(5,000)
15	Other Expenses	200,000	1	(200,000)
		Total Earned		5,829,219

#### **Table 3: Project Finance**

#### 4.3 Monitoring and Evaluation

The project implementation plan includes phase and action item specific feedback periods, but the project overall will be evaluated on a set of key performance indicators (KPIs), proposed here and to be finalized before the city-wide scale up. The KPIs fall into four categories: Use, Reputation, Outcomes, and fiscal Sustainability, and are presented in Table 4. All totals are cumulative, with the remaining indicators being collected and reported per month, unless otherwise indicated.

Data collection will include data from the software backend, a two question online client satisfaction pop-up surveys, monthly check-ins with employer clients, a follow up survey for job-seekers whose successful job matching is attributable to the product, and *Delala* internal department reporting.

#### **Table 4: Key Performance Indicators**

Indicators	Data Collection
Use	
total # of job searcher client accounts	software back-end
total # of employer client accounts	software back-end
total # of positions advertised on platform	software back-end
# of unique job searchers logged in to the web-based	software back-end
platform per week	
# of new positions advertised per week	software back-end
# of unique job searchers per kiosk per week	software back-end
Reputation	
Satisfaction rate of job-searchers	Two question survey at use
Satisfaction rate of employers	Two question survey at use
Satisfaction rates of employers/job seekers by subgroup	Disaggregation of indicators 7 and 8
	via subgroup indicators in backend
Satisfaction rate of hired job seekers	Follow up survey after product-
	attributable hire, sent out to subgroup
	defined in indicator 16
Satisfaction rate of Delala project employees	Bimonthly short survey
# of theft or boycotts of machines	PR department internal reporting
Outcomes	
# of neighborhoods served by kiosks	Product department internal reporting
# of applications recommend to employers	software backend
# of hires of recommended applicants	cross check of indicators 11 and 13
total # of employees hired attributable to platform/kisok	monthly employer client check-ins
# of women hired	monthly employer client check-ins
# of disabled people hired	monthly employer client check-ins
Income generated	Finance department internal reporting
Sustainability	
Total project expense divided by total # hires	Finance department internal reporting
attributable to platform/kisok	and indicator 14
Net profit (positive or negative) per hire	Finance department internal reporting
	and indicator 14
Total grant or donation funding over total operating	Finance department internal reporting
expenses	

- a) Use KPIs: These will all be easily retrievable from the software back-end. This set of indicators is intended, as an aggregate, to demonstrate the increasing depth of market penetration. They will focus on improving service delivery, especially after the final kiosk installment phase in Addis Ababa.
- **b) Reputation KPIs**: These will give insight into the potential future market penetration. For the online service and kiosks, employers and job-seekers are two very distinct client bases.

At any given point, future success of the project will hinge largely upon present satisfaction of these two client bases. The client satisfaction indicators will be an aggregation of a two question survey delivered via pop-up to every account at the first session log-out of every month. The questions will simply be an overall rating out of 5 stars and a net-promoter "how likely are you to recommend this service?" on a 10 point scale. Satisfaction rate indicators will be presented as two data points: an average overall rating for each client base and a ratio of net-promoters (9 or 10 on the recommended scale) to total survey takers for each client base. Employer and job-seekers satisfaction will be disaggregated by industry. The employer clients will be broken down by firm size and the job-seeker clients by education level. This will be easily accomplishable from a data perspective as the two question surveys will be delivered through the product and results will be linked to demographic data for all accounts. One particularly important subgroup is the set of job-seeker clients who are hired through Delala's services. Once these individuals are identified through monthly check-ins with employers, these former job-seekers will be asked to take a Delala log-in pop-up 5 minute survey to inform about their experiencing using the matching service and/or kiosks. A link to the survey will also be sent via email and SMS. Internal reputation is essential to a young company's success. Delala employee satisfaction will be measured bimonthly in a brief survey that will generate an average rating of employee belief in the company's mission and an average rating of employee overall satisfaction with the company.

- c) Outcome KPIs: From a monitoring perspective, the outcomes will serve as an indication of current success in matching job-seekers with employers. The main point of data collection will be monthly check-ins with. For specific indicators in table 4, employers will be required to ask new hires if they used *Delala* services to find the job posting or to include *Delala* in the common 'how did you hear about the position?' question, This data will be checked against a follow up to an 'I got a job" response to a nudge SMS for job seekers who have not logged on to the *Delala* platform via computer or kiosk in the past two weeks. Though this level of self-reporting may suffer from some level of inaccuracy, any other method would involve the invasive sharing of personal information of a client by *Delala* or hiring firms which might discomfort its users.
- d) Sustainability KPIs: These four indicators represent both the cost effectiveness of the intervention and *Delala*'s overall fiscal health. It is expected to see high costs at the onset of

the project, but by the end of two years into the project implementation plan, we expect it to reach an anticipated optimum target value.

When held in comparison against the Outcomes indicators, Use KPIs will provide insight into the efficacy of the product. Indicator combinations such as hires per job-seeker client or hires per posted job-opening will be used as a proof of concept. The objective of this intervention is to increase the efficiency of the labor market in Addis Ababa. It is only by comparing need (of clients) and successes (in getting hired). The duration of job-matching process will be assessed by the system with the help of general Addis Ababa labor market efficiency statistics.

The method by which *Delala* will increase labor market efficiency is by increasing the number of job-applicant matches and not necessarily hires. Total number of hires attributable to *Delala* services is a subset of this increase in matches, but is not comprehensive. Since this increase in matches is the main service provided by *Delala*, it can also be indirectly measured through client satisfaction. Juxtaposition of feedbacks by employers and job-seekers could ultimately provide the overall effectiveness of this proposed system in terms of client satisfaction.

#### 4.4 Fee Structure

Following fees will be associated with the use of kiosk -

- Kiosk Fees: Affordable fee for minutes spent using the kiosk and for printing documents. Charging a fee will prevent inefficient use of the kiosks.
- Private Partners Contributions: Charging organizations/schools/training facilities and other relevant companies
- Advertising Fees: Companies can display ads digitally on the web application, and physically on the kiosk structure (panel-like)
- Government and Multilateral Organizations Contributions: (World Bank), foundations (Bill Gates), and tech company (Google) grants

#### 5.1 Short-Term Outcomes

There is strong evidence supporting the hypothesis that spatial and informational constraints influence employment outcomes. For example in Addis, suitable employment opportunities become fewer with the increasing distance from the city center. As a consequence, self-employment in the informal sector becomes more common on the outskirts of the city.<sup>57</sup> Interventions like transport subsidies and job workshops have helped improve this situation. However, more robust and relatively self-functioning intervention could further help in boosting formal employment, and track the development in more quantitative way.

Of course, the proposed intervention, once implemented, needs careful evaluation and monitoring. Given the overarching goal to minimize frictional unemployment and pilot objective to connect job seeking individuals to employers and vice versa in an efficient way, short term outcomes of the project can be assessed through the following simple indicators -

- Increase in number of people employed from peripheral urban regions, and
- Percentage Increase in formal employment

The data for these two indicators could easily be derived from aforementioned key performance indicators (KPIs) as well as national statistics on labor market.

The kiosk will expand the work opportunities information base and will target individuals who cannot easily access these opportunities. In turn, it will not only strengthen the labor force but will also minimize additional time and resources spent on job search activities. As seen in the infographics above, the kiosk will serve as a job seeker's complete guide to finding an employment. If unemployment prolongs beyond certain time period, it could have consequential adverse impact on individual's overall self-esteem, mental health, and well-being.<sup>58</sup> This attempt to reduce frictional unemployment invariably addresses these consequences as well.

<sup>&</sup>lt;sup>57</sup> Abebe, et al. (2016). Impact of job-search support: Evidence from Ethiopia. Retrieved July 29, 2017, from http://voxeu.org/article/impact-job-search-support-evidence-ethiopia

<sup>&</sup>lt;sup>58</sup> Moore, T., Kapur, N., Hawton, K., Richards, A., Metcalfe, C., & Gunnell, D. (2017). Interventions to reduce the impact of unemployment and economic hardship on mental health in the general population: A systematic review. Psychological Medicine, 47(6), 1062-1084.

#### **5.2 Long-Term Results**

It is important to visualize cities as an engine to move forward the economy. In Ethiopia, cities accounted for over 38 percent of the country's GDP, while they employ 15% of the national workforce,<sup>59</sup> both formally and informally. Employment across services, manufacturing, and industrial sectors together made up 70 percent of value-added growth in the period of 2005-2011, and was heavily concentrated in cities. About 60% of 2.8 million new jobs in Ethiopia created between 2005 and 2011 were in urban areas.<sup>60</sup> In that light, it is crucial to manage urban growth smartly so as to provide even opportunities to urban population.

Cities like Addis Ababa are experiencing rapid urban population growth which If not managed proactively, may pose a demographic challenge as cities struggle to provide jobs, infrastructure and services, and housing.<sup>61</sup> In case of Addis Ababa, more than 60 percent of the population survives on informal sector<sup>62</sup>, and therefore providing means to find an appropriate employment opportunity could benefit economy through encouraging formal employment.

The component of poverty is integral to the issue of unemployment. Encouraging wage employment by reducing inefficiencies in hiring and search costs can reduce poverty more than general policies that encourage self-employment.<sup>63</sup> As in the cities, non-farming activities support major proportion of population, it is important to minimize cost of seeking jobs as well as hiring employees.

In addition to availability of robust platform for comprehensive job related information, this intervention can help minimize overall urban unemployment in the country. As frictional unemployment is difficult to reduce in a dynamic economy, it creates a bar of unemployment which cannot easily be lowered through structural shift and other modern developments. The intervention upon its successful establishment could in fact provide inclusivity to the labor market by providing access to information to the regions which were previously less informed

<sup>&</sup>lt;sup>59</sup> For details on the calculation of the contribution of urban areas to GDP, see the background paper Contribution of Cities to National GDP in Ethiopia by Onur Ozlu and Ana I. Aguilera de Llano

<sup>&</sup>lt;sup>60</sup> Central Statistical Agency of Ethiopia, Ethiopia - National Labour Force Survey 2013, Centeral Statistical Agency - Ministry of Finance and Economic Development, 2014.

<sup>&</sup>lt;sup>61</sup> Ozlu, M. O. et al. 2015. Ethiopia - Urbanization review : urban institutions for a middle-income Ethiopia. Washington, D.C. : World Bank Group.

<sup>&</sup>lt;sup>62</sup> Etana, D., & Tolossa, D. (2017). Unemployment and Food Insecurity in Urban Ethiopia. *African Development Review*, 29(1), 56-68.

<sup>&</sup>lt;sup>63</sup> Ozlu, M. O. et al. 2015. Ethiopia - Urbanization review : urban institutions for a middle-income Ethiopia. Washington, D.C. : World Bank Group.

and lacked resources to learn about suitable job openings. It is a practical tool to promote the efficient absorption of labor force into formal economic activities.

Another subtle yet significant benefit is that it introduces technology in peripheral urban regions in less intimidating and more user friendly manner. On an institutional level, data collected for this intervention can in fact help policy makers to understand finer issues of labor market through additional efforts like feedback sessions, surveys, group discussions among others finally contributing to more robust policies.

The long term results could be inter-sectoral as well. Currently, the rate of unemployment among women is higher than that among the male population in the country across all age groups.<sup>64</sup> Potentially, this intervention can provide physical space and specific assistance to female job seekers particularly and could expand on specific training as well. As the population in Ethiopia is young and rising, social awareness and value of equality could be integrated through various interventions. With the support of multilateral organizations, government, and other NGOs, a simple kiosk could serve as an important cog in more comprehensive development efforts in the country.

Lastly, it is likely that countries that resemble Ethiopia in terms of development, population dynamics, and employment issues could also benefit from such an intervention. With contextualized design, efficient monitoring, and multi-stakeholder involvement in evaluation of this intervention, it could potentially become a robust support for the government in fighting sticky challenges, such as frictional unemployment, in the employment sector.

 <sup>&</sup>lt;sup>64</sup> Central Statistical Agency of Ethiopia, Ethiopia - National Labour Force Survey 2013, Centeral Statistical Agency
 - Ministry of Finance and Economic Development, 2014.

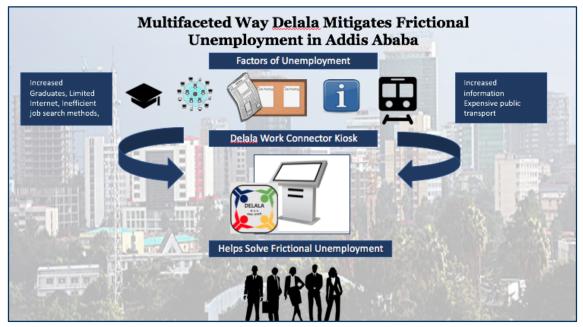


Figure 13: Delala Contribution in Mitigating Fictional Unemployment in Addis Ababa

## 6.3 Limitations/Risk Analysis

Below is the list of the 5 main risks that we will face during the development and implementation of the project:

## Table 5: Risks and Coping Strategies

Main Risk of	Mitigation Strategy	Residual Risk	Mitigation	Budget
Failure			strategy	_
The government does not want to collaborate	Identify similar examples. Network adequately with the Labor Minister. Propose a low cost pilot program; and/or look for a private alliance	Due to change in government, ministry loses interest	Continuous engagement with technocrats in the government	0
The program is used only by tech savvy candidates	During feasibility and pilot program try the Kiosk with all the targeted audience	Still scare less tech savvy people.	Institute a feedback system	Cost integrated in design
Theft or boycott of the Kiosk	Generate an alliance with the government and install the Kiosk inside the Ministry of Labor	Theft or boycott still.	Insure the Kiosk	US\$300 dollars
Lack of funding due to relatively risky location for investment	Successful Pilot, robust numbers, probably a social survey, involve small investors (not very sure about mitigation strategy)	Power play - might have to satisfy funder's preferences which might conflict with the overarching objective of the initiative.		
Software not robust enough to run adequate algorithms and match potential employees with employers	Adequate tendering and adjudication process	After the first launch the software is not robust enough	Assure to have a continuous improvement clause at least for the first and second phase and assure the entire payment is provided at the END	0

## 6. Conclusion

Frictional unemployment and underemployment are currently a problem in Addis Ababa. High transportation costs, time consumed, low internet connectivity rates, mismatch of information between what is required and what is offered are some of the main causes that generate high frictional unemployment, especially among youth. This online platform and kiosk are a solution to the current frictional unemployment and underemployment. The team believes that through a strategic outreach and user friendly technology, the Kiosk could serve the large, but marginalized and underserved youth population of Addis Ababa. In the midst of an economic growth in Ethiopia, the Kiosk will catalyze increased efficiency in the labor market and strengthen the formal urban economy.

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## APPENDIX A

#### **Estimation – Calculation and Sources**

Description	Population	Source
Ethiopian Population	102,403,196	World Bank
Estimated Labor Force	49,975,441	World Bank
Labor Force/Population	49%	Calculated
Population of Addis (2013)	3,156,057	2013 National Labor Force Survey
Population Growth in Addis	2.60	World Bank
Estimated Population in Addis (2017)	4,600,000	http://worldpopulationreview.com/countries/ethiopia- population/
Estimated Addis Labor Force	2,244,920	Calculated; World Bank and National Labor Force Survey
Unemployment rate in Addis	24.2%	2013 National Labor Force Survey
Estimated unemployed Population in Addis	543,271	Calculated
Employed in Addis	1,701,650	Calculated; World Bank and National Labor Force Survey
Estimated Underemployed population	670,409	Calculated; World Bank and National Labor Force Survey
Potential Market	1,213,680	Calculated
Potential Clients per Machine	10,934	Calculated
Adoption/use rate (target number of users per machine)	364,104	About 30% of potential market
Potential hired	36,410.39	
Addis target population %	26.38434016	

#### **APPENDIX B**

## **Estimation – Project Cash Flow**

Description	Unit Price (USS)	Quantity	Total (US\$)	0	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	
E																						
	3	20,000	60,000	20,000	20,000									20,000								$\square$
m Service - Subscription from	5	88,000	440,000												44,000	200,000			200,000			$\square$
Companies sponsorships	5	5,000	25,000			25,000																$\square$
m Serivices for employees	50	51,931	2,596,562													1,298,281.24						$\square$
sume Printing fees	1.0	200,000	200,000																20,000	20,000	20,000	20
per post																						
ES																						
p the Software	40,000	1	(40,000)			(40,000)																
e first prototype	3,000	1	(3,000)					(3,000)														$\perp$
o Ethiopia for a year	25,000	1	(25,000)					-7000	-1500	-1500	-1500	-1500	-1500	-1500	-1500	-1500	-1500	-1500	-1500	-1500		
ing/Launching Campaign	10,000	1	(10,000)						(10,000)													
athering from Ethipian companies	5,000	1	(5,000)					-1500	-1500	-2000												$\perp$
e the 10 prototypes	2,700	10	(27,000)									(27,000)									L	$\perp$
and adjudicate contract to																						
ce company for 111 units on a	100	111	(11,100)					-100				-1000				-5000			-5000		L	⊢
the first phase (10 units)- logistics	200	1	(200)												(200)						<u> </u>	⊢
e the model	5,000	1	(5,000)												(5,000)						L	$\vdash$
the second phase (50 units +																						
ching web based platform )	2,700	50	(135,000)													(135,000)					<u> </u>	⊢
the 3rd phase (50 units)	2,700	50	(135,000)																(135,000)		<u> </u>	$\vdash$
; paper	5,000	1	(5,000)				(5,000)														<u> </u>	⊢
		Total	2,920,262																			