# Mapping of available health research and development data: what's there, what's missing, and what role is there for a global observatory? 

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#### Abstract

The need to align investments in health research and development (R\&D) with public health demands is one of the most pressing global public health challenges. We aim to provide a comprehensive description of available data sources, propose a set of indicators for monitoring the global landscape of health R\&D, and present a sample of country indicators on research inputs (investments), processes (clinical trials), and outputs (publications), based on data from international databases. Total global investments in health R\&D (both public and private sector) in 2009 reached US $\$ 240$ billion. Of the US\$214 billion invested in high-income countries, $60 \%$ of health R\&D investments came from the business sector, $30 \%$ from the public sector, and about $10 \%$ from other sources (including private non-profit organisations). Only about $1 \%$ of all health R\&D investments were allocated to neglected diseases in 2010. Diseases of relevance to high-income countries were investigated in clinical trials seven-to-eight-times more often than were diseases whose burden lies mainly in low-income and middle-income countries. This report confirms that substantial gaps in the global landscape of health R\&D remain, especially for and in low-income and middle-income countries. Too few investments are targeted towards the health needs of these countries. Better data are needed to improve priority setting and coordination for health R\&D, ultimately to ensure that resources are allocated to diseases and regions where they are needed the most. The establishment of a global observatory on health R\&D, which is being discussed at WHO, could address the absence of a comprehensive and sustainable mechanism for regular global monitoring of health R\&D.


## Introduction

In April, 2012, the WHO Consultative Expert Working Group published its report on financing and coordination of research and development (R\&D) related to diseases that mainly affect the world's poorest people living in developing countries. ${ }^{1,2}$ The report is the latest assessment of potential solutions to the inequity in the distribution of global health research efforts, first described by the Commission on Health Research for Development in 1990 and later referred to as the "10/90 Gap", which indicates that only a small proportion of global health research expenditure is spent on diseases that have a large burden of preventable mortality in low-income and middle-income countries. ${ }^{3}$
Advances in knowledge and technology have contributed substantially to improvements in health, ${ }^{45}$ but these gains have not been distributed or shared equally, with disparities in life expectancy and burden of disease especially notable between low-income and middleincome countries, and high-income countries. ${ }^{6}$ Widespread calls for universal health coverage and to address broader determinants of health show the global imperative to eliminate these avoidable disparities. ${ }^{7-10}$ One crucial contributing factor is the inadequate investment in R\&D to address the specific health problems of poor populations. ${ }^{11,12}$ This well-recognised investment deficit formed the background to the work of the Consultative Expert Working Group and the process that preceded it including an international commission and several yearlong multilateral negotiations. ${ }^{3,13-17}$ The group's report, which is being discussed by the governing bodies of WHO, recommends a new approach to global health

R\&D that involves the implementation of three elements focused on meeting the R\&D needs of low-income and middle-income countries: guarantee of sustainable financing; coordination of global efforts; and provision of functions to monitor and inform the research processes in the form of a global observatory on health R\&D.
A global observatory on health R\&D is needed because our understanding of what health $R \& D$ is undertaken, and where, by whom, and how, is very scarce, and such knowledge is necessary to improve priority setting and coordination for health R\&D..$^{18,9}$ In this report, we describe how a global observatory could provide such information. We consider potential data sources for health R\&D information; assess data availability and limitations of the available sources; propose a set of potential indicators; and discuss the value that a global observatory would have nationally, regionally, and worldwide

## Methods

## Identification of data sources and indicators

Global and regional sources that present up-to-date information about health $R \& D$ on an ongoing basis at regular intervals were identified through searches of publications, grey literature, and websites. One-off data collection efforts and analyses were not included. National data sources representing one individual country and data from funding organisations or programmes were excluded because of comparability issues.
We used the Frascati Manual definition of R\&D, which is: "Research and experimental development (R\&D) comprise creative work undertaken on a systematic basis in order to increase the stock of knowledge, including

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knowledge of man, culture and society, and the use of this stock of knowledge to devise new applications. It covers three activities: basic research, applied research and experimental development. ${ }^{220}$ We analysed the type of data available to develop a set of indicators that could be used to measure and track the global inputs to health R\&D (eg, funding and human resources), the R\&D processes (eg, clinical trials), the R\&D outputs (eg, publications, patents, and products registered), and the final consequences of these outputs (eg, health outcomes). Table 1 presents the
proposed set of indicators, links them to existing data sources, and shows some of the data limitations. The indicators can be used to analyse the R\&D landscape at different levels, including a particular area of research or a specific disease.

## Data sources and analyses

We assessed a subset of the national indicators listed in table 1 by using available data sources, and focused our analysis on R\&D expenditure (in 2009-10) related to a

|  | Description | Limitations |
| :---: | :---: | :---: |
| Inputs |  |  |
| Investments |  |  |
| UNESCO Institute for Statistics | Biennial survey, re-launched in 2006, which tracks overall R\&D expenditures, R\&D personnel, and number of researchers reported by non-EU, non-OECD, and nonRICYT countries. Uses data from OECD and RICYT, in addition to the country reporting. Main output is GERD but also includes expenditures by field of science (eg, medical and health sciences) | Limited scope-only particular geographies, disorders, and types of research are covered. Low granularity and level of detail-only up to health and medical R\&D. Low comparability because of different methodologies, including varying scope and inclusion criteria |
| OECD | Annual survey tracking overall R\&D expenditures and R\&D personnel reported by 42 countries, of which 34 are member countries. <br> Main output is GERD, but also reports expenditures by field of science (medical and health sciences) and socioeconomic objectives (health) by sector of performance | The annual joint OECD-Eurostat-UNESCO questionnaire does not specifically deal with health-related R\&D, and relevant numbers have to be extracted from various sections of the databases and built up into an estimated total. OECD and Eurostat do not publish exactly the same selection of data from the responses. Countries do not reply to all sections of the questionnaire. To ensure and incentivise individual country reporting is challenging. Data thereby limit the effects that monitoring or tracking of R\&D can have in terms of offering policy support to governments and institutions |
| Eurostat | Annual survey of EU-27 member state expenditures on overall R\&D, of which 6 are not OECD members <br> Methodology as per UNESCO and OECD (joint questionnaire). Reports totals and health-related R\&D | See above |
| RICYT | Annual survey, started in 1990, mainly tracking overall R\&D expenditures, R\&D personnel, publications, and patents reported by Portugal, Spain, and 29 countries in the Americas. Reports totals and health-related R\&D | See above |
| G-Finder | Annual survey of R\&D disbursements for neglected disease R\&D started in 2007. Restricted to 31 neglected diseases and the pharmaceutical devices used to prevent, control, and treat them. Data gathered from 240 public, private, and philanthropic organisations from 34 countries | See above |
| ASEAN Asia S\&T Portal: ST indicators for Asian countries | Indicators for science, technology, and innovation in ASEAN countries: Australia, China, India, Japan, South Korea, and New Zealand. Number of indicators varies depending on country | See above |
| Organisation of Islamic states: R\&D | An overview of the current developments in the OIC member countries measuring human resources in $R \& D, R \& D$ expenditures, high technology exports, scientific publications, and patent applications | See above |
| GFHR: monitoring financial flows: global studies published 2001-09 | Reports collation and analysis of expenditure data for health R\&D with use of OECD, UNESCO, RICYT, and other sources; alternates annually between global surveys and studies focused on specific diseases or public investments by individual countries | See above |
| African Union/NEPAD: ASTI and AOSTI | The African Science, Technology and Innovation Indicators Initiative is a programme within the African Science and Technology Consolidated Plan of Action being coordinated by NEPAD. Participating countries undertake R\&D and innovation surveys, the outcomes of which are captured in the African Innovation Outlook. The first round of R\&D and innovation surveys with 19 countries have been finalised | See above |
| Treatment Action Group reports | Annual survey of tuberculosis R\&D investments started in 2005 | See above |
| HIV Vaccines and Microbicides Resource Tracking Working Group reports | Annual survey of HIV/AIDS R\&D investments started in 2004 | See above |
| Number of researchers |  |  |
| UNESCO Institute for Statistics | See above | See above |
| OECD/Eurostat | See above | See above |
| RICYT | See above | See above |
|  |  | (Continues on next page) |


|  | Description | Limitations |
| :---: | :---: | :---: |
| (Continued from previous page) |  |  |
| Processes |  |  |
| Research projects |  |  |
| National databases | Some databases created and used by funders or research institutions as a mechanism to manage their research portfolio | Low comparability. Narrow scope. No global or international databases. Although a global database is unlikely to be feasible, agreement on classification might allow harvesting of data |
| Registered clinical trials |  |  |
| WHO International Clinical Trials Registry Platform | Provides a single point of access to information about 200000 clinical trials registered at 15 different national or regional registries worldwide. For the purposes of registration, a clinical trial is any research study that prospectively assigns human participants or groups of humans to one or more health-related interventions to assess the effects on health outcomes | Not comprehensive-compliance with registration needs to be improved. Stronger enforcement needed. Registration data are uploaded by trial managers, leading to variable data quality. Data quality and adherence to standards can be improved |
| Outputs |  |  |
| Publications |  |  |
| Thomson Reuters and others | Thomson Reuters' Web of Science covers research published in more than 12000 scientific journals and conference proceedings and is presently one of the most extensive sources of R\&D outputs. Other sources also exist | Broad but not fully comprehensive coverage of the literature. Predominance of publicly funded research. Bias towards reporting of positive results. Lag period between active research and publication. No clear link between publication and inputs (financing) |
| Medline and PubMed | Medline is the US National Library of Medicine's premier bibliographic database that contains over 19 million references to journal articles in life sciences, with a focus on biomedicine. PubMed comprises more than 22 million citations for biomedical literature from Medline, life science journals, and online books. PubMed provides free access to Medline and links to full text articles when possible | See above |
| Virtual Health Library (BIREME) | Open access online source of extensive health-related literature for the Latin American and Caribbean region supported by PAHO WHO. Integrates a range of bibliographic and other data sources for the health sciences | See above |
| Patents |  |  |
| WIPO (PATENTSCOPE) | Searchable database administered by the WIPO, where more than 14 million patent documents, including over 2 million published international patent applications, can be searched | Not easy to use or interpret the results of searches. Needs specialised training. Predominance of privately funded research |
| Re:Search (WIPO) | Provides public access to intellectual property for pharmaceutical compounds, technologies, know-how, and data available for research and development for neglected tropical diseases, tuberculosis, and malaria | See above |
| WIPO GOLD | A free public resource that provides a one-stop gateway to WIPO's global collections of searchable IP data. It aims to facilitate universal access to IP information | See above |
| National and regional databases | Databases created and used by national and regional patent offices | See above |
| Products |  |  |
| National or regional databases | Some databases created and used by national regulatory authorities. These include Drugs@FDA, which provides official information about FDA-approved innovator and generic drugs and therapeutic biological products presently approved for sale in the USA. Another example is the European Medicines Agency, a decentralised agency of the EU, located in London. The agency is responsible for the scientific assessment of drugs developed by pharmaceutical companies for use in the EU | No global or international database. Insufficient scope-only particular diseases or products are included |
| WHO prequalification system database | Products prequalified by the WHO de-facto regulatory process | See above |
| Outcome or effect |  |  |
| Expected or potential and real health outcomes | Effectiveness of technologies or interventions in reducing disease burden. Real-world health benefits achieved that will depend on sales/uptake and adherence. Might be captured by the effective coverage measure | No global or international database. Substantial work is needed to link research contribution to expected and real health effect |

UNESCO=United Nations Educational, Scientific and Cultural Organization. R\&D=research and development. EU=European Union. OECD=Organisation for Economic Co-operation and Development. RICYT=Ibero-American and Inter-American Network for Science and Technology Indicators. GERD=gross domestic expenditure on research and experimental development. ASEAN=Association of Southeast Asian Nations. ST=science and technology. OIC=Organisation of Islamic Cooperation. GFHR=Global Forum for Health Research. NEPAD=New Partnership for Africa's Development. ASTI=African Science, Technology and Innovation Indicators. AOSTI=African Observatory for Science, Technology and Innovation. PAHO=Pan American Health Organization. WIPO=World Intellectual Property Organization. IP=intellectual property.

Table 1: Indicators and sample of information sources
country's wealth, a sample of registered actively recruiting (in August, 2012) clinical trials, and publications indexed by the Web of Science (2002-11).
This subset of indicators was selected on the basis of data availability, the need to balance inputs and outputs,
and the desire to cover the different stages of the R\&D continuum. We decided not to include researchers, patents, products, or estimates of health outcomes. We used total gross domestic expenditure on research and experimental development (GERD); total health GERD;

|  | DALYs ratio |
| :---: | :---: |
| Type III diseases: disease burden is at least 35 times higher in lowincome and middle-income countries than in high-income countries |  |
| Chagas disease | 1869.1 |
| Trachoma | $1358 \cdot 3$ |
| Trypanosomiasis | $867 \cdot 1$ |
| Lymphatic filariasis | 569.5 |
| Diphtheria | 390.2 |
| Vitamin A deficiency | 338.6 |
| Measles | 266.9 |
| Tetanus | $264 \cdot 1$ |
| Malaria | $185 \cdot 1$ |
| Onchocerciasis | 152.1 |
| Leishmaniasis | 122.7 |
| Leprosy | 118.2 |
| Maternal haemorrhage | 114.7 |
| Syphilis | 78.0 |
| Hypertensive disorders of pregnancy | 60.1 |
| Japanese encephalitis | 58.6 |
| Ascariasis | 55.0 |
| Abortion* | 41.5 |
| lodine deficiency | 39.6 |
| Schistosomiasis | 38.8 |
| Pertussis | 37.4 |
| Type II diseases: disease burden is 3-35-times higher in low-income and middle-income countries than in high-income countries |  |
| Obstructed labour | 34.7 |
| Trichuriasis | $33 \cdot 4$ |
| Tuberculosis | 31.6 |
| Diarrhoeal diseases | 29.5 |
| Protein energy malnutrition | 24.2 |
| Dengue | $20 \cdot 3$ |
| Meningitis | 18.4 |
| Hookworm disease | 18.2 |
| HIV/AIDS | 17.1 |
| Birth asphyxia and birth trauma | 15.4 |
| Lower respiratory tract infections | $13 \cdot 5$ |
| Low birthweight | 10.6 |
| Maternal sepsis | 8.4 |
| Cataracts | $7 \cdot 1$ |
| Rheumatic heart disease | 7.1 |
| Upper respiratory infections | 5.8 |
| Hepatitis B | 4.6 |
| Iron-deficiency anaemia | $4 \cdot 4$ |
| Peptic ulcer disease | 4.0 |
| Type I diseases: disease burden is no more than 3 times higher in lowincome and middle-income countries than in high-income countries |  |
| Otitis media | 2.55 |
| Epilepsy | 2.44 |
| Nephritis and nephrosis | 2.39 |
| Glaucoma | 2.03 |
| Appendicitis | 1.96 |
| Schizophrenia | 1.73 |
| Cervical cancer | 1.68 |
| Refractive errors | 1.65 |
| (Continues in next column) |  |


|  | DALYs ratio |
| :---: | :---: |
| (Continued from previous column) |  |
| Oesophageal cancer | 1.58 |
| Hypertensive heart disease | 1.54 |
| Cerebrovascular disease | 1.49 |
| Bipolar affective disorder | 1.49 |
| Benign prostatic hypertrophy | 1.41 |
| Asthma | $1 \cdot 39$ |
| Panic disorder | $1 \cdot 38$ |
| Lower back pain | 1.37 |
| Chronic obstructive pulmonary disease | $1 \cdot 34$ |
| Obsessive-compulsive disorder | 1.29 |
| Liver cancer | 1.28 |
| Inflammatory heart disease | 1.27 |
| Mouth and oropharynx cancers | 1.27 |
| Gout | 1.22 |
| Cirrhosis of the liver | 1.19 |
| Ischaemic heart disease | $1 \cdot 18$ |
| Stomach cancer | 1.10 |
| Leukaemia | 1.09 |
| Post-traumatic stress disorder | 1.03 |
| Hepatitis C | 1.01 |
| Unipolar depressive disorders | 1.00 |
| Adult-onset hearing loss | 0.99 |
| Macular degeneration and other sense disorders | 0.93 |
| Diabetes mellitus | 0.80 |
| Alcohol use disorders | 0.80 |
| Migraine | 0.80 |
| Osteoarthritis | 0.79 |
| Rheumatoid arthritis | 0.74 |
| Insomnia (primary) | 0.67 |
| Lymphomas and multiple myeloma | 0.67 |
| Multiple sclerosis | 0.67 |
| Drug use disorders | 0.63 |
| Ovary cancer | 0.47 |
| Breast cancer | 0.45 |
| Other malignant neoplasms | 0.44 |
| Bladder cancer | 0.40 |
| Tracheal, bronchial, and lung cancers | 0.38 |
| Corpus uteri cancer | 0.31 |
| Colon and rectum cancers | $0 \cdot 30$ |
| Alzheimer's disease and other dementias | 0.28 |
| Prostate cancer | 0.28 |
| Pancreatic cancer | 0.27 |
| Parkinson's disease | 0.26 |
| Melanoma and other skin cancers | 0.20 |
| Data are from reference 6 . The diseases are listed according to their relative burden in low-income and middle-income countries compared with high-income countries, with those with the highest relative burden being listed first within each category. Values are DALYs per 100000 population in low-income and middleincome countries divided by DALYs per 100000 population in high-income countries-ie, the ratio of DALYs. A calculation of the DALYs in each World Bank income group can be found in reference 24. DALY=disability-adjusted life-year. *Disability and mortality caused by abortions. |  |
| Table 2: List of type III, II, and I diseases based o Disease data | den of |

percentages of health R\&D expenditure funded by business, public, and other sources; neglected disease R\&D funding; number of registered, actively recruiting clinical trials; and number of publications attributed to institutions in countries. The countries included were the 192 United Nations member states (based on membership in 2010); they were categorised further according to income brackets-low-income, lower-middle-income, upper-middle-income, and high-income-on the basis of the World Bank classification for the 2010 financial year.
To measure GERD, data for 192 countries from 2008-10 were extracted from the online database of the United Nations Educational, Scientific and Cultural Organization Institute for Statistics. Data for health R\&D were taken from the Organisation for Economic Co-operation and Development and Eurostat databases, which together cover 49 countries and were updated in March, 2012, and with data generally from 2009. Health GERD, like GERD itself, encompasses all R\&D in each country as reported by the units doing the work. To calculate percentages of health R\&D expenditure funded by business, public, and other sources, some simplifying assumptions were necessary-notably, that all health R\&D carried out by industrial firms was financed by business. Another data source reported by R\&D funders instead of performers also exists, and would have given somewhat different estimates. The data are mainly derived from national R\&D surveys as reported in the annual joint Organisation for Economic Co-operation and Development-Eurostat-United Nations Educational, Scientific and Cultural Organization Institute for Statistics questionnaire. No single category for health R\&D exists, and totals need to be generated from expenditure items available for different sectors of the economy. These surveys are based on the methods and definitions of the Frascati Manual. ${ }^{20}$ Additional healthrelated R\&D expenditure data were found in national R\&D surveys and, for some countries, specific estimation approaches were needed (appendix).
To calculate the total health R\&D investments worldwide, data had to be found for countries not reporting to Eurostat or the Organisation for Economic Co-operation and Development. For several of these countries, data were available from United Nations Educational, Scientific and Cultural Organization Institute for Statistics sources on total R\&D done in the medical sciences. For countries without such data, health GERD was extrapolated from the average proportion of health R\&D of total GERD from the relevant income group of countries, which is a similar approach to that used in previous studies. ${ }^{21,22}$ For countries with no R\&D expenditure data, the average proportion of gross domestic product (GDP) for R\&D in the relevant income group of countries was used to extrapolate GERD; health GERD was then extrapolated as explained previously. Estimates of GERD for large oil-producing economies were based on the average proportion of GDP invested in

R\&D in Kuwait and Saudi Arabia, since this group of countries seems to invest less on research than do other countries with similar incomes.
Bibliometric data were commissioned from Thomson Reuters' Web of Science database and analysed by Thomson Reuters (Evidence). Academic papers for all topics and for applied health research (all categories of clinical medicine and health sciences, but not basic biomedical research, based on journal classification) for 2002-11 were included. Papers were linked to countries by all listed affiliations. Data for the number of ongoing clinical trials were based on a $5 \%$ random sample on August 10, 2012, of all interventional, actively recruiting trials from the International Clinical Trials Registry Platform, which is described in detail elsewhere. ${ }^{23}$
A specific aim was to assess the relevance of R\&D related to improving health in low-income and middleincome countries with the categories of disease types first described by the Commission on Macroeconomics and Health: diseases for which the burden lies overwhelmingly or exclusively in low-income countries (type III diseases), diseases for which the main burden lies in low-income countries (type II diseases), or diseases for which the burden is similar in low-income and in wealthier countries (type I diseases). ${ }^{15}$ This categorisation has been used most frequently with a focus on neglected tropical diseases as a typical example of type III diseases, as was done when this typology was introduced. ${ }^{15}$ We applied this classification with the 2011 G-FINDER report to extract data for research done in 2010 into 31 neglected diseases, from basic research through to clinical trials. The G-FINDER report presents funding for diseases in US\$. Since the data we present for total GERD are in current purchasing power parity-adjusted dollars, for consistency we adjusted the G-FINDER data to account for this factor by using 2010 purchasing power parity values from the World Bank database. We have adhered to the G-FINDER definition of a neglected disease in our assessment of investments. ${ }^{19}$
We developed a new, additional approach to operationalise the categorisation of diseases to type I, II, or III diseases, on the basis of the disorders or diseases presented in the 2004 Global Burden of Diseases report. ${ }^{6}$ The number of disability-adjusted life-years caused by each disease was calculated for all low-income and middleincome countries combined per person. The number of disability-adjusted life-years was also calculated for all high-income countries combined per person. A ratio was then calculated for each disease: the number of disabilityadjusted life-years per person in low-income and middleincome countries divided by the number per person in high-income countries. These ratios were then ranked from high to low, where a ratio of 1.0 indicates that the disease is found in equal measure in low-and-middleincome countries and high-income countries. From this list, diseases were categorised subjectively with the following ranges of ratios: type I diseases 0.0 to less

For more on Web of Science see http://thomsonreuters.com/ products_services/science/ science_products/a-z/ web_of_science


|  | GERD total in millions current PPPS |  | GERD <br> as a \% <br> of GDP <br> 2010 or <br> latest <br> year <br> avail- <br> able | GERD per person latest year available | Health GERD 2010 or latest year |  |  |  | Neglected diseases research investments |  |  | Ongoing clinical trials |  | Publications in all fields 2002-11 |  | Health publications |  | Proportion of publications in health (\%) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 or latest year available | Estimates |  |  | Millions PPP\$ | Estimates (millions PPP\$) | $\begin{aligned} & \text { \% of } \\ & \text { GDP } \end{aligned}$ | $\begin{aligned} & \hline \% \text { of } \\ & \text { GERD } \end{aligned}$ | Public and philanthropic thousands PPP\$ | Public thousands PPP\$ values | Public per GDP (\% of GDP) | Estimated number of trials | Esti- <br> mate <br> per <br> million <br> people | Total | Per million people | Total | Per million people |  |
| (Continued from previous page) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Mali | . | 30 | . | . | . | 3 | . | . | . | - | . | 20 | 1.2 | 950 | 61.8 | 443 | 28.8 | 46.6\% |
| Mozambique | .. | 39 | . | .. | . | 4 | . | . | . | .. | . | 20 | 0.8 | 803 | $34 \cdot 3$ | 401 | 17.1 | 49.9\% |
| Nepal | . | 65 | . | . | . | 6 | . | . | . | . | . | 20 | 0.6 | 2336 | 78.0 | 1180 | 39.4 | 50.5\% |
| Niger | . | 20 | . | . | . | 2 | . | . | . | . | . | 0 | 0 | 589 | 38.0 | 158 | 10.2 | 26.8\% |
| North Korea | - | 0 | . | . | . | 0 | . | - | . | .. | . | 0 | 0 | .. | - | . | . | . |
| Rwanda | . | 22 | . | . | . | 2 | . | . | 7 | 7 | 0.00006\% | 20 | 1.8 | 396 | 37.3 | 205 | $19 \cdot 3$ | 51.8\% |
| Sierra Leone | .. | 9 | . | . | . | 1 | . | . | . | .. | . | 0 | 0 | 120 | 20.5 | 48 | 8.2 | 40.0\% |
| Somalia | - | 0 | . | . | . | 0 | .. | . | . | .. | . | 0 | 0 | - | - | . | .. | .. |
| Tajikistan | 12 | . | 0.09\% | 1.80 | 1 |  | 0\% | 4.8\% | . | .. | . | 0 | 0 | 412 | 59.9 | 37 | 5.4 | 9.0\% |
| Tanzania | .. | 114 | . | . | . | 11 | . | . | 141 | 141 | 0.00024\% | 60 | $1 \cdot 3$ | 4273 | 98.2 | 2063 | 47.4 | 48.3\% |
| Togo | .. | 11 | . | . | . | 1 | . | . | . | .. | . | 0 | 0 | 410 | 68.0 | 161 | 26.7 | 39.3\% |
| Uganda | 165 | . | 0.41\% | 5.10 | 15 | . | 0.04\% | 9.4\% | $\cdots$ | . | . | 20 | 0.6 | 4005 | 119.8 | 2171 | 65.0 | 54.2\% |
| Zimbabwe | .. | . | .. | - | . | 0 | . | .. | . | .. | . | 40 | 3.0 | 2246 | 179.4 | 778 | 62.2 | 34.6\% |
| Total for low- <br> income <br> countries | 475 | 1191 | 0.18\% | . | 53 | 114 | . | 9.3\% | 149 | 149 | . | 280 | 0.3 | 46496 | 65.2 | 18760 | 26.3 | 40.3\% |
| Total (data plus estimates) | .. | 1666 | . | . |  | 167 | . | . | . | . | .. | . |  |  |  | . | . | . |
| Lower-middle income countries |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Angola | .. | 319 | $\cdots$ | * | . | 37 | .. | .. | . | . | . | 0 | 0 | 181 | 9.5 | 81 | 4.2 | 44.8\% |
| Armenia | 44 | . | 0.27\% | 14.35 | 2 | . | 0.01\% | 3.5\% | . | .. | .. | 60 | $19 \cdot 3$ | 4709 | $1522 \cdot 9$ | 227 | 73.4 | 4.8\% |
| Belize | .. | 7 | . | . | . | 1 | . | . | . | .. | . | 0 | 0 | 99 | 287.2 | 23 | 66.7 | 23.2\% |
| Bhutan | .. | 11 | . | . | * | 1 | . | .. | . | .. | . | 0 | 0 | 148 | 203.9 | 26 | 35.8 | 17.6\% |
| Bolivia | 72 | . | 0.16\% | 7.37 | 1 | . | 0\% | 1.2\% | . | . | .. | 0 | 0 | 1567 | 157.8 | 410 | 41.3 | 26.2\% |
| Cameroon | . | 130 | . | .. | . | 15 | . | .. | . | .. | . | 40 | 2.0 | 4182 | 213.4 | 1228 | 62.7 | 29.4\% |
| Cape Verde | .. | 6 | .. | * | . | 1 | .. | . | * | . | . | 0 | 0 | 46 | 92.7 | 6 | 12.1 | 13.0\% |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | (Continues on next page) |  |  |







|  | GERD total in millions current PPP\$ |  | GERD <br> as a \% <br> of GDP <br> 2010 or <br> latest <br> year <br> avail- <br> able | GERD per person latest year available | Health GERD 2010 or latest year |  |  |  | Neglected diseases research investments |  |  | Ongoing clinical trials |  | Publications in all fields 2002-11 |  | Health publications |  | Proportion of publications in health (\%) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 or latestyear available | Estimates |  |  | Millions PPP\$ | Estimates (millions PPP\$) | $\begin{aligned} & \text { \% of } \\ & \text { GDP } \end{aligned}$ | \% of GERD | Public and philanthropic thousands PPP\$ | Public thousands PPP\$ values | Public per GDP (\% of GDP) | Estimated number of trials | Esti- <br> mate <br> per <br> million <br> people | Total | Per million people | Total | Per million people |  |
| (Continued from previous page) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Spain | 20386 | . | 1.37\% | 442.44 | 3827 | . | 0.26\% | 18.6\% | 16001 | 14656 | 0.00100\% | 3920 | 84.2 | 364508 | 7911.9 | 88061 | $1911 \cdot 4$ | 24.2\% |
| South Korea | 53185 | . | 3.74\% | 1103.80 | 5758 | . | 0.40\% | 10.8\% | 1977 | 1968 | 0.00014\% | 1560 | 31.7 | 306150 | 6196.1 | 66324 | 1342.3 | 21.7\% |
| Sweden | 12536 | . | 3.43\% | 1336.46 | 2177 | . | 0.63\% | 17.4\% | 15053 | 15053 | 0.00408\% | 1600 | 168.8 | 182039 | 19411.0 | 65057 | 6937.1 | 35.7\% |
| Switzerland | 10525 | . | 2.99\% | 1389.80 | 4237 | . | 1.16\% | 40.3\% | 20240 | 9306 | 0.00256\% | 700 | 88.9 | 190785 | $24377 \cdot 9$ | 59991 | 7665.5 | 31-4\% |
| The Bahamas $\dagger$ | . | 10 | . | .. | . | 2 | .. | .. | . | . | . | 0 | 0 | 125 | 364.6 | 38 | 110.8 | 30.4\% |
| Trinidad and Tobago | 18 | .. | 0.05\% | 13.57 | 0 | .. | 0\% | 2.3\% | . | . | . | 0 | 0 | 1524 | 1136.1 | 561 | 418.2 | 36.8\% |
| United Arab Emirates $\dagger$ | . | 341 | . | . |  | 59 |  |  |  | . |  | 40 | 5.1 | 7179 | $955 \cdot 7$ | 1899 | 252.8 | 26.5\% |
| UK $\ddagger$ | 39138 | .. | 1.76\% | 630.89 | 12123 | . | 0.57\% | 30.7\% | 241730 | 161552 | 0.00727\% | 4840 | 76.9 | 851193 | 13677.9 | 270265 | $4342 \cdot 9$ | 31.8\% |
| USAS | 401576 | - | 2.86\% | $1305 \cdot 15$ | 118844 | . | 0.84\% | 29.4\% | 1852183 | 1389411 | 0.00962\% | 14300 | $44 \cdot 9$ | 3163533 | 10226.4 | 1033452 | 3340.7 | $32.7 \%$ |
| Total for high-income countries | 970800 | 778 | 1.88\% | . | 214182 | 222 | .. | 17.0\% | 2302037 | 1741722 | .. | 42300 | 37.2 | 10132508 | 9283.8 | 3049742 | $2794 \cdot 3$ | 30.1\% |
| Total (data plus estimates) | .. | 971578 |  |  |  | 214404 |  |  |  | . |  | . |  | . |  |  |  | . |
| Overall totals |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| EU-27 total | 304753 | - | 1.91\% | .. | 54808 | . | . | 18.0\% | 383518 | 297039 | . | 19600 | 38.8 | 4583569 | $9130 \cdot 6$ | 1329829 | 2649.0 | 29.0\% |
| USA | 401576 | .. | 2.86\% | .. | 118844 | * | . | 29.6\% | 1852183 | 138941 | . | 14300 | $44 \cdot 9$ | 3163533 | 10226.4 | 1033452 | $3340 \cdot 7$ | $32.7 \%$ |
| Other high-income countries total | 267263 | 778 | 2.49\% | . | 40862 | 222 | . | 15.3\% | 66339 | 55276 | . | 12500 | $39 \cdot 4$ | 2465189 | 7836.9 | 695390 | $2210 \cdot 7$ | 28.2\% |
| BRICS total | 275585 | .. | 1.39\% | .. | 17501 | . | * | 6.4\% | 97385 | 97255 | . | 5380 | 1.8 | 1812690 | 614.6 | 267055 | 90.5 | 14.7\% |
| Others total | 39112 | 19969 | 0.46\% | - | 3744 | 3690 | . | 12.4\% | 18589 | 18582 | $\cdots$ | 2940 | 1.0 | 898563 | $333 \cdot 6$ | 228530 | 84.8 | 25.4\% |
| Total for all countries | 1288989 | 20746 | 1.77\% | . | 235760 | 3912 | . | 18.0\% | 2418015 | 1857563 | . | 47620 | 6.8 | 12923544 | 1909.3 | 3554256 | 525.1 | 27.5\% |
| Total for all countries (data plus estimates) | .. | 1309735 | .. |  |  | 239672 |  |  |  | . |  | . |  | . |  | . |  | . |
| Nauru is not classified by the World Bank. South Sudan is not included because it was not a member state of the United Nations in 2010. GERD=gross domestic expenditure on research and experimental development. PPP=purchasing power P GDP=gross domestic product. BRICS=Brazil, Russia, India, China, and South Africa. *Brazil, India, China, Mexico, and Greece's very broad health GERD estimates are based on health research and development intensity in earlier years. t Health GE large oil-producing economies is based on the average proportion of GDP invested in research and development in Kuwait and Saudi Arabia. $\ddagger$ France, Greece, and the UK are partially based on funder-reported data. SHealth GERD data for the US 2008 from recently improved surveys. |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |



Figure 1: Data availability for health research and development investments in international databases Proportion of countries with and without data for health research and development investments and proportion of total health research and development investments (health GERD) based on indirect estimates in the four different income groups of countries. GERD=gross domestic expenditure on research and experimental development.
than $3 \cdot 0$; type II diseases at least $3 \cdot 0$ to less than $35 \cdot 0$; and type III diseases at least 35.0 (table 2). This approach is useful because it allows for the development of indicators that show how much $R \& D$ is being done for diseases whose burden lies mainly in low-income and middle-income countries, in high-income countries, or in both, which lies at the heart of the problem of inequities in the global distribution of health R\&D. To exemplify this idea, we applied this approach to our analyses of the global distribution of clinical trials. The cutoff points suggested here are not intended to be prescriptive and were chosen to enable categorisation of diseases in a transparent manner. We would suggest that they form the basis for further discussion and refinement of this categorisation.

## Data availability

Substantial information gaps were apparent for all the assessed health R\&D indicators, especially for and in low-income and middle-income countries, where disease burden is greatest. The availability of data for countries' investments-ie, what they report and how comprehensively and what is available in international databases-in R\&D in general and in health R\&D varied widely (table 3). Data for health R\&D investments were found for only $37 \%$ of all countries. Data availability for this indicator was particularly poor for low-income countries, lower-middle-income countries, and upper-middle-income countries $(14 \%, 19 \%$, and $37 \%$, respectively) and was much better for high-income countries ( $72 \%$ ). Countries with small populations account for most of the missing data for high-income countries. Since the high-income countries with large populations contribute most financially to R\&D in both relative and absolute terms, the proportion of estimated total health

R\&D investments that had to be extrapolated was low: only 2\% (figure 1 ).
For the other indicators assessed-clinical trials and publications-important information gaps also exist. Although clinical trials registration is now broadly considered an ethical and scientific responsibility, caveats remain in the enforcement of trial registration, mainly in low-income and middle-income countries. ${ }^{23}$ The sample we used in 'Thomson Reuters' Web of Knowledge database covers 2956 peer-reviewed journals; however, its coverage of national journals in the native language addressing problems of local interest is incomplete, and a linguistic bias exists in access to publication in English language journals for authors from low-income and middle-income countries. ${ }^{25}$

## R\&D investments

We estimated the global total investment in health R\&D (both public and private sector) to be roughly $\$ 240$ billion purchasing power parity-adjusted dollars in 2009, with $89.5 \%$ ( $\$ 214$ billion) coming from high-income countries, $7 \cdot 9 \%$ ( $\$ 19$ billion) from upper-middle-income countries, $2 \cdot 6 \%$ ( $\$ 6.2$ billion) from lower-middleincome countries, and only $0.1 \%$ ( $\$ 0.2$ billion) from low-income countries (table 3). The countries contributing the most in absolute terms were the USA ( $\$ 119$ billion), Japan ( $\$ 18$ billion), Germany ( $\$ 13$ billion), and the UK ( $\$ 12$ billion). The countries contributing the most in relative terms as a proportion of GDP were Switzerland ( $1 \cdot 16 \%$ ), Iceland ( $1 \cdot 01 \%$ ), Denmark ( $0 \cdot 89 \%$ ), the USA $(0 \cdot 84 \%)$, and Sweden $(0 \cdot 63 \%)$. In general, countries' investments in health research were related to their wealth (GDP per person; figure 2A).
Calculation of disaggregated estimates for health R\&D expenditure funded by business, public, and other sources could only be done for a small subset of mainly high-income countries. The countries for which these values could be estimated contributed $90 \%$ of all health GERD. In the high-income countries combined, about $60 \%$ of health R\&D expenditure came from the business sector, $30 \%$ from the public sector, and $10 \%$ from other sources (including private non-profit organisations). The relative proportions of funding sources vary substantially between countries (figure 3). As is the case for total health $R \& D$ investments, publicly funded health R\&D largely corresponded to countries' wealth (figure 2B).

## Clinical trials and publications

We assessed the volume of ongoing global clinical trial activity-ie, the number of actively recruiting trials registered on the International Clinical Trials Registry Platform, and the number of publications in health journals indexed by Web of Science. Denmark, Estonia, Finland, Sweden, and the Netherlands had the highest number of trials per person, whereas Switzerland, Sweden, Denmark, the Netherlands, and Iceland ranked


Figure 2: Health R\&D investments, clinical trials, publications, and wealth
(A) Total health R\&D investments related to GDP per person (2010) in 70 countries. (B) Publicly (government) funded health R\&D investments related to GDP per person (2010) in 44 countries. (C) Estimated number of ongoing clinical trials on the International Clinical Trials Registry Platform per million people (2012) related to GDP per person (2010) in 103 countries. (D) Estimated number of ongoing clinical trials on the International Clinical Trials Registry Platform per million people (2012) related to total health R\&D investments (2010 or 2009) in 56 countries. (E) Number of publications in health-related journals in 2002-11 related to GDP per person (2010) in 174 countries (data from Thomson Reuters: Web of Science [Evidence]). (F) Number of publications in health-related journals in 2002-11 related to total health R\&D investments (2010 or 2009) in 70 countries. $\mathrm{R} \mathrm{\& D=research} \mathrm{and} \mathrm{development}. \mathrm{GDP=gross} \mathrm{domestic} \mathrm{product} \mathrm{PPP} \$=$. purchasing power parity-adjusted dollars.


Figure 3: Health GERD by estimated broad funding source
Data are from 2009 unless indicated otherwise. GERD = gross domestic expenditure on research and experimental development. GDP=gross domestic product. *Indicates data from different years: Slovakia 2010; Russia 2009-10; Australia and South Africa 2008-09; Switzerland, USA, and Chile 2008. $\dagger$ "Other" encompasses estimated research and development funds received by government, higher education, and private non-profit institutions from higher education (including the institutional funds of private universities), private non-profit organisations, and from abroad.
highest for publications per person (table 3). An association was noted between both ongoing trials and number of publications and a country's wealth (figures 2C and 2E). Similarly, a link was reported between a country's health $R \& D$ investments and both ongoing trials and the number of publications (figures 2D and 2F).

## R\&D profiles

Many of the health R\&D indicators were linked to wealth—ie, the richer the country, the greater their R\&D investments, volume of ongoing clinical trials, and number of publications. However, some indicators seemed to be less dependent on country income than others. Although a weak relation was noted between wealth and health R\&D investments as a proportion of total R\&D investments, with richer countries usually investing relatively more on health research than poorer
countries, this proportion varied widely (figure 4A). Similarly, no strong association was reported between a country's wealth and the proportion of publicly funded health R\&D (figure 4B). This finding shows the role of private sector health R\&D investments in individual countries (figure 3), notably the pharmaceutical industry, and suggests that variations exist that depend on countries' industrial structures, on past and present political decisions, and on the priorities of governments and multinational corporations. No clear relation was recorded between a country's wealth and the proportion of health-related publications as a total of all research publications (figure 4C). Countries seem to have different health R\&D profiles: in some countries, health R\&D constituted a small proportion of the total R\&D investments, but health publications constituted a large share of publications, and vice versa (figure 4D).

## Research to address unmet needs

Available data and indicators for assessment of countries' contributions to the health R\&D needs of low-income and middle-income countries are scarce. One method to assess this factor is to study countries' investments in R\&D aimed at developing health products for neglected diseases as defined by the G-FINDER report. ${ }^{19}$ Global public and philanthropic investments for neglected disease R\&D were $\$ 2.4$ billion purchasing power parityadjusted dollars in 2010, which is roughly $1 \%$ of total global health R\&D investments (table 3). Countries' public investments in neglected disease R\&D varied greatly, and no clear association was reported between countries' wealth or public health R\&D investments and the amount of investment in neglected disease R\&D, indicating that different countries set different priorities (figures 5A and 5B).
The distributions of ongoing clinical trial research and health-related publications are alternative measures to assess what health R\&D is being prioritised. We analysed the number of trials relative to the burden of disease. There were more trials for non-communicable diseases than for infectious diseases and injuries, and more trials for type I diseases than for type II and type III diseasesboth by a factor of 7-8 when measured in proportion to the burden of disease. Similarly, more trials recruited in high-income countries than in low-income and middleincome countries (table 4). The proportion of healthrelated publications with authors from high-income countries was $84 \%$ in 2011, an $8 \%$ decrease compared with 2002 when the proportion was $92 \%$; $18 \%$ and $4 \%$ for upper-middle-income and lower-middle-income countries- $10 \%$ and $2 \%$ increases from the 2002 values, respectively; and less than $1 \%$ for low-income countries, which was similar to the proportion in 2002 (figure 6).

## Investments compared with norms

The Consultative Expert Working Group report concluded with recommendations about countries' investment


Figure 4: Health R\&D investments and publications as proportion of total
(A) Health R\&D investments as proportion of total R\&D investments related to GDP per person (2010) in 70 countries. (B) Proportion of publicly funded health R\&D investments related to GDP per person (2010) in 41 countries. (C) Number of publications published in health-related journals in 2002-11 as a proportion of the total number of publications related to GDP per person (2010) in 174 countries (data from Thomson Reuters: Web of Science [Evidence]). (D) Proportion of total R\&D investments for health in relation to proportion of total publications in health. $\mathrm{R} \& D=$ research and development. GDP=gross domestic product. $\mathrm{PPP} \$=$ purchasing power parity-adjusted dollars.
levels in health R\&D. ${ }^{1,11}$ Governments in developing and developed countries were recommended to invest $0 \cdot 05-0 \cdot 1 \%$ and $0 \cdot 15-0 \cdot 2 \%$ of GDP on total health R\&D, respectively, and at least $0.01 \%$ on research on products to meet the specific health needs of developing countries. These targets are roughly in line with the $2 \%$ target of governmental health expenditures proposed by the Commission on Health Research for Development and later endorsed by the World Health Assembly. ${ }^{3,26}$
We compared countries' public investments to these targets, recognising the caveats regarding the sporadic nature of the available data (figure 5C). Based on available evidence, the data show large variations and many countries do not meet the targets. Several countries are meeting the general recommendation of investing at least $0 \cdot 15-0 \cdot 2 \%$ of GDP on total health R\&D, but many
do not. Notable differences also exist between countries' contributions towards neglected disease R\&D when compared with total public health R\&D investments.

## Persistent R\&D gaps

Global investments in health R\&D are increasing and reached $\$ 240$ billion purchasing power parity-adjusted dollars in 2010, with $\$ 26$ billion of this amount spent in low-income and middle-income countries. Estimates of the global total of health R\&D investments have been reported at intervals from 1986 (US $\$ 30$ billion invested, of which $\$ 1.6$ billion was devoted to the health problems in low-income and middle-income countries) through to 2005 ( $\$ 160$ billion invested, including $\$ 5$ billion in low-income and middle-income countries). ${ }^{3.212,2,27-30}$ However, despite this overall growth in

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health R\&D, our findings show a persistent imbalance between R\&D investments and needs-based priorities as measured by all R\&D indicators (research inputs, processes, and outputs). R\&D investments in neglected disease research account for only $1 \%$ of overall health


Figure 5: Investments in neglected disease R\&D
(A) Investments in neglected disease R\&D in 2010 related to GDP per person (2010) in 38 countries (data from G-FINDER report). ${ }^{19}$ (B) Investments in neglected disease research in 2010 related to total public investments in health $R \& D$ (2009-10) in 24 countries. (C) Comparison of public investments in total health R\&D (blue bars, lower $x$-axis) and in neglected disease $R \& D$ (red, narrow bars, upper $x$-axis) in 34 countries. $R \& D=$ research and development. GDP=gross domestic product. PPP\$=purchasing power parity-adjusted dollars.

|  | Disease group |  |  | Disease type |  |  | Country of recruitment |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | NCDs | Communicable, maternal, perinatal, and nutritional disorders | Injuries | Type I | Type II | Type III | High-income countries | Upper-middleincome countries | Lower-middleincome countries | Low-income countries |
| Estimated number of trials per million DALYs | $52 \cdot 4$ | $7 \cdot 4$ | 6.0 | $45 \cdot 7$ | $6 \cdot 1$ | $5 \cdot 5$ | 292.7 | 13.4 | 3.0 | 0.8 |
| Proportion of all trials | 87.3\% | 10.1\% | 2.6\% | 89.0\% | 9.1\% | 1.9\% | 89.0\% | 12.3\% | 4.7\% | 0.6\% |
| Estimated number of trials per million people | .. | .. | . | . | . | . | $37 \cdot 2$ | 2.4 | 0.9 | 0.3 |

Table 4: Distribution of clinical trials in the WHO International Clinical Trials Registry Platform

Thus, although the nature of the 10/90 gap has changed since the 1990s, the gap itself very much remains. ${ }^{3,12}$
Since most health research indicators are related to a country's wealth, economic development might gradually improve the situation and start to rectify inequities. However, investments in health and in health R\&D are important drivers and requirements for economic development. ${ }^{15}$ Investments in health R\&D for unmet health needs are necessary to meet the goal of universal health coverage, which poses challenges at three different levels. The first is to achieve universal coverage of existing health interventions, ${ }^{31}$ which needs improved delivery and investments in health systems and health services research, including the growing area of implementation research. ${ }^{32}$ The second challenge is to devise ways to treat patients and avert disease burden that are more effective or less costly than available interventions, which necessitates investments in clinical and behavioural research. ${ }^{13}$ The third challenge is to discover and develop new technologies that address unmet health needs. ${ }^{5}$ Balanced investments in these different domains of health research are prerequisites to achieve universal health coverage.
In view of the universality of health, most new knowledge that results from health R\&D can be thought of as a shared global public good. ${ }^{11,33}$ Since existing incentive systems do not generate sufficient R\&D to address the needs of low-income and middle-income countries, the public sector needs to play an active part by contributing to R\&D that is relevant to the needs of these countries. Given a basic level of capacity, countries also have the potential to benefit extensively from each other's contributions. Countries' prioritisation of health R\&D over other R\&D areas varies widely. We believe that globally agreed norms might be necessary to secure collective action, especially to meet the needs identified by the Consultative Expert Working Group. Investments at comparable levels, with each country contributing to global health R\&D, would aid the conceptualisation of health R\&D as a collectively shared public good. ${ }^{11,33}$ Monitoring of countries' contributions towards health R\&D is crucial to ensure that the output is truly a shared public good, and that countries are able to account for their investment strategies. ${ }^{30,34}$ Furthermore, as our analyses show, although wealth is a predictor for the size of a country's national health research portfolio, it is not a predetermining factor for the shape of the national health research portfolio. These interesting differences suggest that strategic or policy decisions have been made, and are available to countries to orientate their R\&D towards health priorities.

## Existing information gaps

We have proposed a set of health R\&D indicators to allow for better monitoring and analysis of existing priorities and of countries' performance. A broad set of indicators allows for a triangulation approach, in which different


Figure 6: Trends in annual publication outputs, 2002-11
(A) Trends in annual number of total scientific publications in 2002-11 in different income groups. (B) Trends in health-related publications in 2002-11 in different income groups. Note the break point in the vertical axis on each graph. Data taken from Thomson Reuters: Web of Science (Evidence).
types of information provide different windows of understanding into the R\&D landscape. However, several challenges persist in data availability and applicability for collation of such a set of indicators.
Data sources for monitoring of health R\&D are collected mainly by regional or other international economic organisations and by national statistics offices. Thus, indicators mostly have an economic investment focus. No international efforts are assessing the R\&D landscape from a health sector perspective. The Organisation for Economic Co-operation and Development and Eurostat have the most comprehensive survey to collect national investment data, but many countries do not report the full dataset. Consequently, the estimation of health $R \& D$ expenditures for a given year is laborious and imprecise. Preparations are underway to revise the Frascati Manual, and the needs of national health R\&D policy makers should be included in the updated framework for international surveys and in the guidelines for health accounts. ${ }^{20}$
For non-Organisation for Economic Co-operation and Development countries, the available data for R\&D investments are sporadic, incomplete, and inconsistent.

Our estimates for countries such as Brazil, India, and China are uncertain and are based on data collected several years ago. These countries seem to have increased their investments in health R\&D recently, and our estimates should therefore be interpreted with caution. R\&D in the Americas is covered by the regular surveys of the Ibero-American and Inter-American Network for Science and Technology Indicators. No regular, comprehensive reports yet exist that detail health-related R\&D investments for countries in Africa or Asia. However, R\&D and innovation surveys are planned through the African Science, Technology and Innovation Indicators Initiative, and an African Observatory for Science, Technology and Innovation is in development to provide regular reporting. ${ }^{35}$
More generally, access to all health R\&D data sources remains incomplete, particularly in poor countries where the need for such information is the greatest. Capacity to collate and manage these data sources needs to be supported, combined with appropriate incentives to provide the data with a minimum additional burden. Incentives should be created for researchers, research institutions, and research funders to contribute information.
Our proposed set of indicators can be used at the most aggregated level-ie, total health R\&D in a country and its main general sources. However, funding allocation decisions that affect health R\&D are made at lower levels-eg, within a disease area, within one domain of health R\&D, and by different public and private sector participants. Thus, the potential for further disaggregation of information is important and needs agreement on a common health $R \& D$ classification system. Although efforts are underway to better align these classification systems across countries, ${ }^{36}$ and new initiatives to map existing classification systems to a common standard are in development, ${ }^{18}$ no international standards for health R\&D classification yet exist. ${ }^{18}$
Notwithstanding these challenges, accessibility to data for health R\&D has increased greatly in recent years. Our analysis was undertaken without new surveys being done, and took advantage of online resources and databases such as the Organisation for Economic Cooperation and Development and United Nations Educational, Scientific and Cultural Organization Institute for Statistics databases, the International Clinical Trials Registry Platform, and Web of Science. However, these related sources of information are fragmented and need standardised linkages, because all sources of information have their own strengths and weaknesses (table 1). Triangulation-bringing together of several indicators-would allow mitigation of some of these limitations.

## A global observatory on health R\&D

The creation of a global observatory on health R\&D, as recommended by the Consultative Expert Working

Group and outlined in a draft resolution for discussion at the 66th World Health Assembly in May, 2013, could address the information gaps. ${ }^{137,38}$ The functions of such an observatory could include monitoring and reporting of financial flows in support of global health needs; integration of information about R\&D financial flows with product pipelines and other resources that support innovation and access to medical technologies; provision of information, reports, and analyses to inform policy makers, funders, researchers and benchmark activities and guide R\&D priority setting, with a special focus on low-income and middle-income countries and their health needs; creation of a space to convene stakeholders; initiation of collecting, disseminating, and developing good practices, norms, and standards; and provision of support nationally to build capacity in the monitoring, stewardship, governance, and management of health R\&D and innovation. Together, these functions would be expected to lead to improved mechanisms for R\&D priority setting and decision making, and to greater efficiency in innovation through enhanced transparency on existing R\&D efforts. ${ }^{12}$ In Europe, Orphanet, funded jointly by the European Commission, the French National Institute of Health and Medical Research, and the French Directorate General for Health, provides a recent example of how a portal with observatory functions can add value to research, diagnosis, product development, and treatment in a defined disease area, such as orphan diseases. ${ }^{39}$
Substantial technical challenges exist in the establishment of such an observatory, and to add value, a global platform of this type requires long-term commitment and sustainable sources of support. Past efforts, such as the Global Forum for Health Research's monitoring functions, were unsustainable. The development of a global observatory could be approached in a phased manner, and initial research would need to be done to understand user needs (eg, governments, researchers, research funders, civil society, and the private sector); identify the incentives needed to generate support for the initiative; and analyse how existing initiatives might be complemented, integrated, or scaled up to meet requirements. Assessment of the costs of a global observatory needs more work, but the costs of such work would be modest compared with the potentially beneficial ramifications if R\&D coordination is improved. ${ }^{1}$
Any global observatory needs to build on the principle of data harvesting whenever possible, rather than being the primary collector or generator of data. It should collaborate, as appropriate, with the Organisation for Economic Co-operation and Development, Eurostat, or the United Nations Educational, Scientific and Cultural Organization to assess and improve existing survey methodology with respect to the needs of the health sector. As indicated by the scarce data available in poor
countries, efforts to improve global monitoring and reporting should also rely on supporting capacity at the country level to manage national health R\&D portfolios. Whereas technical support to undertake research is available in research institutes or academic units, far fewer resources are available to support national research governance capacity. Work is being undertaken by the Council on Health Research for Development through Health Research Web to create a platform to allow reporting of a range of data related to health research, including financing, and to support the management of research portfolios. ${ }^{40}$ This approach should also be seen in conjunction with efforts by the United Nations Educational, Scientific and Cultural Organization to introduce and improve R\&D surveys in low-income countries. The identification of a package of support for countries to develop their own observatories and manage their own R\&D programmes could create both the necessary incentives for enhanced reporting of data, and a way for countries to engage in supporting the development of a global observatory.

## Conclusions

The persistent nature of the gap between health R\&D needs and the R\&D that is presently funded and undertaken calls for managed approaches to the allocation of scarce health research resources. Health R\&D funders, both public and private, should be able to access appropriate and accurate information about health R\&D inputs, processes, and outputs. To achieve this aim, national, regional, and global monitoring of health R\&D must be strengthened. ${ }^{38}$ A global observatory on health R\&D would be helpful, and could ultimately enable adequate financing for priority areas, aid efficient use and targeting of low resources, and improve investment decisions through avoidance of duplication and improvement in coordination. Increased transparency would enable countries to be accountable for public investments in health R\&D and make knowledge more widely available so that researchers can more easily identify research projects that are similar to their own and make incremental improvements to existing research. Recent negotiations at WHO suggest that member states are supportive of a global observatory on health R\&D, ${ }^{41}$ which is an encouraging development for global health equity and the achievement of universal health coverage. These plans should now be implemented to secure a sustainable solution for regular mapping of health R\&D. ${ }^{42}$

## Contributors

J-AR and RFT coordinated the collaboration, data collection, and analyses. SR and ME identified data sources and collected data for research investments. AJY advised on the methodology and analysis of the health GERD data. RFV analysed clinical trials data. J-AR, CÅ, JG, DE, SAM, and RFT contributed to the design of the study and the writing of the report. All authors contributed to and approved the final report.

## Conflicts of interest

We declare that we have no conflicts of interest.

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